

NOVA SCOTIA ENERGY BOARD

IN THE MATTER OF: THE MORE ACCESS TO ENERGY ACT

- and -

IN THE MATTER OF: AN APPLICATION by the **NOVA SCOTIA
INDEPENDENT ENERGY SYSTEM OPERATOR** for
approval of its proposed expenditure and
revenue requirement for the test year ending
March 31, 2027

TRANSCRIPT

HEARD BEFORE: Mr. Stephen T. McGrath, K.C., Chair
 Ms. Jennifer L. Nicholson, CPA, CA, Member

PLACE HEARD: Offices of the Nova Scotia Energy Board
 1601 Lower Water Street, 3rd Floor
 Halifax, Nova Scotia

DATE HEARD: Thursday, June 25, 2026

APPEARANCES:

APPLICANT: **Nova Scotia Independent Energy System Operator**
 Mr. John G. Furey, Counsel
 Ms. David Luther, General Counsel
 Mr. Mark Peachey, Director, Regulatory Affairs

INTERVENORS:

Consumer Advocate

Mr. Michael Murphy, Counsel

Small Business Advocate

Ms. Melissa P. MacAdam, Counsel

Ms. Rebekah L. Powell, Counsel

Industrial Group

Ms. Nancy G. Rubin, K.C., Counsel

Ms. Brianne Rudderham, Counsel

Nova Scotia Department of Energy

Mr. Thomas Kayter, Counsel

Nova Scotia Power Inc.

Ms. Jennifer Power, Counsel

Port Hawkesbury Paper LP

Mr. James MacDuff, Counsel

BOARD COUNSEL: Mr. William L. Mahody, K.C.

BOARD STAFF: Ms. Libby McNamara, Director, Risk and
Financial Advisory Services
Mr. Robert Norwood, Public Proceeding Assistant
Ms. Kimberly Painting-MacLean, Public
Proceeding Assistant
Mr. Jeff Goodine, Information Systems Technician

RECORDED and

TRANSCRIBED BY: INTERNATIONAL REPORTING INC.

Ottawa, Ontario

I N D E X O F P R O C E E D I N G S

PAGE NO.

June 17, 2026

Hearing opens	1
Preliminary matters	1
Opening Statement by Consumer Advocate	9
Opening Statement by Small Business Advocate	12
<u>IESO NOVA SCOTIA PANEL, Solemnly Affirmed:</u>	
Examination on Qualifications by Mr. Furey	17
Opening Statement by IESO Nova Scotia	24
Cross-Examination by Mr. Murphy	41
Cross-Examination by Ms. MacAdam	140
Cross-Examination by Ms. Rudderham	230
Hearing adjourns	312

June 25, 2026

Hearing resumes	313
Preliminary matters	313

IESO NOVA SCOTIA PANEL, Previously Affirmed:

Cross-Examination by Ms. Rudderham, (Cont'd)	315
Cross-Examination by Mr. Kayter	443
Cross-Examination by Mr. Mahody	473
Questions from Member Nicholson	485
Questions from The Chair	487

I N D E X O F P R O C E E D I N G S

PAGE NO.

June 25, 2026

ANGIE BROWN, Solemnly Affirmed:

Examination on Qualifications by Mr. Mahody	522
Direct Examination by Mr. Mahody	523
Cross-Examination by Ms. MacAdam	525
Cross-Examination by Mr. Furey	530
Discussions	538
Hearing adjourns	541

LIST OF EXHIBITS

EXHIBIT NO.	DESCRIPTION	PAGE NO.
	<u>June 17, 2026</u>	
	(None entered)	
	<u>June 25, 2026</u>	
N-17	Transition Plan and IT, OT & Cybersecurity Roadmap-IESO	364

LIST OF UNDERTAKINGS

NO. **PAGE NO.**

June 17, 2026

U-1	To provide any work product from any consultant hired to support the development of the benefits package, including compensation ranges and the benefits package	75
U-2	To provide Hugessen's work product	82
U-3	To explain the difference between the 5.05 and 5.48	175
U-4	To advise which expenses are included in the "Other Expense" category	227
U-5	To provide a copy of the unaudited financial Statement	231
U-6	To provide the confirmed WACC that the \$5 million is being carried at	244
U-7	To provide draft accounting policies	253

June 25, 2026

U-8	To provide a copy of the objectives that are used to determine the eligibility for bonuses and incentive payments for the CEO	415
------------	---	-----

LIST OF UNDERTAKINGS

NO.		PAGE NO.
	<u>June 25, 2026</u>	
U-9	To file in confidence what percent of the CEO compensation cost built into the 2026/2027 revenue requirement is a base and what is at risk as well as confirmation of what the quantum or maximum amount of the bonus is depending on how the bonus structure is created	425
U-10	To explore and produce documentation relating to any work done to assess CEO compensation	428
U-11	To file the Interregional Transfer Capability Study Canadian Analysis from April 2025	489

1 Halifax, Nova Scotia

2 --- Upon commencing on Thursday, June 25, 2026 at 9:00
3 a.m.

4 THE CHAIR: Good morning.

5 This is the continuation of a hearing
6 of the Nova Scotia Energy Board for an Application by the
7 Nova Scotia Independent Energy System Operator to approve
8 its proposed expenditure and revenue requirements for the
9 fiscal year 2026/2027.

10 Before we resume, are there any
11 preliminary matters, Mr. Furey?

12 MR. FUREY: I believe Mr. Murphy may
13 have a preliminary matter.

14 THE CHAIR: Mr. Murphy?

15 MR. MURPHY: Yes, good morning, Mr.
16 Chair.

17 On review of the transcript and the
18 list of undertakings, it appears that U-1 was framed more
19 narrowly than the request at the hearing. It refers to

1 providing any work product from any consultant hired to
2 support the development of the benefits package. And the
3 request was broader and would have included compensation
4 ranges and the benefits package.

5 I've discussed that with Mr. Furey who
6 agrees that that was the nature of the request. So I just
7 wanted to put that clarification on the record.

8 **THE CHAIR:** Any issues, Mr. Furey?

9 **MR. FUREY:** No, I would confirm that,
10 Mr. Chair.

11 **THE CHAIR:** Okay. Thank you. Thank
12 you very much, Mr. Murphy.

13 Anything else?

14 Okay. Ms. Rudderham?

15 **(SHORT PAUSE)**

16 **MS. RUDDERHAM:** I should have
17 introduced my colleague here is Kaitlyn Clarke. Ms. Rubin
18 is currently in B.C. watching a FIFA game. Well,
19 yesterday actually.

1 CHRIS MILLIGAN, Previously Affirmed:

2 JOHNNY JOHNSTON, Previously Affirmed:

3 MIKE McFETERS, Previously Affirmed:

4 CROSS-EXAMINATION BY MS. RUDDERHAM, (Cont'd)

5 Q. Good morning, panel. I'd like to
6 start my questioning this morning with a few points from
7 last week's testimony that weren't entirely clear when I
8 reviewed the transcript. So I'm going to start with the
9 deferral account topic.

10 Last week we discussed in detail about
11 the prudency review of the deferral account, and when I
12 reviewed the transcript it wasn't entirely clear. So I
13 wanted to clarify what IESO NS's final position was, or
14 final evidence was on that issue.

15 And we had talked about the Board
16 decision from matter M12412, which is the 2025/2026
17 Revenue Requirement. If you want that decision brought up
18 -- I don't feel we need to, but I wanted to clarify, so
19 it's ISEO NS's understanding that in that decision the

1 prudency review for the actual expenditure for 2025/2026
2 would be at the cost category level, not the total;
3 correct?

4 **A.** (Johnston) Perhaps it would be
5 helpful to pull up what you're referring to.

6 **Q.** Oh, okay.

7 **MS. RUDDERHAM:** Mr. Norwood, I had
8 sent you the decision, and I'm looking specifically at
9 paragraphs 48 and 49.

10 **MR. JOHNSTON:** And what N number was
11 that as part of the proceeding?

12 **BY MS. RUDDERHAM:**

13 **Q.** It's not an exhibit in this
14 proceeding; it's the decision from the prior 2025/2026
15 Revenue Requirement, which you had ---

16 **A.** (Johnston) Are we allowed to
17 refer to exhibits that aren't in the proceeding?

18 **Q.** Pardon me?

19 **A.** (Johnston) Is that -- I don't ---

1 Q. No, no. You had referred to it
2 during your testimony last week.

3 A. (Johnston) Okay.

4 Q. Paragraph 49. I had sent it to
5 Mr. Norwood just in case we needed to refer to it.

6 A. (Johnston) Okay.

7 Q. So this is the decision, and I
8 can give you a second to orient yourself. We were looking
9 at paragraphs 48 and 49.

10 MS. RUDDERHAM: Mr. Norwood, if you
11 don't mind. Thank you so much.

12 (SHORT PAUSE)

13 BY MS. RUDDERHAM:

14 Q. I won't read both paragraphs into
15 the record, but in paragraph 49, the last two sentences
16 there say:

17 Therefore, IESO Nova Scotia must, in its
18 applications, provide an explanation for cost
19 category variances exceeding [plus or minus]
20 10 [percent]. For cost overruns, the burden
21 will be on the IESO to demonstrate that the
22 expenditures were prudent.

1
2 You see that there?

3 **A.** (Johnston) M'hm.

4 **Q.** So I just want to confirm IESO's
5 understanding is that for the actual expenditure for
6 2025/2026, the prudency review is at the cost category
7 level; correct?

8 **(SHORT PAUSE)**

9 **MR. JOHNSTON:** Sorry for the delay
10 there. Much discussion of this. I think we would say
11 probably it's not 100 percent clear from what we read
12 here, but our takeaway would be, for sure, that we have to
13 report variances by cost category, and certainly for
14 anything that's got an exceedance of plus or minus 10
15 percent, that we would have to provide an explanation.
16 And as per the last sentence there, cost overruns, there's
17 a burden on us to demonstrate that that those expenditures
18 were prudent.

19 **BY MS. RUDDERHAM:**

1 Q. Okay. Thanks for that
2 clarification. Now, last week, Mr. Johnston, your
3 evidence was for the deferral account that the IESO NS is
4 currently applying for, IESO's understanding of what the
5 prudency review would be, or the reporting would be, would
6 be as outlined in Table 5 of the Application, which would
7 be a tracking of the total budget and then the total
8 actual. And I just wanted to clarify that IESO's
9 understanding is that would be different than what would
10 be done for the 2025/2026 revenue requirement and the
11 deferral account from that proceeding that was approved?

12 A. (Johnston) So I think where we
13 were getting to last time, and clearly there was a good
14 discussion back and forth on this but was -- obviously
15 this decision came out before we filed our revenue
16 Application. I think there was a confusion between
17 reporting on variances and the deferral account. And so
18 we understand from the last Application, an expectation to
19 report by cost category and plus or minus 10 percent, but

1 ultimately that's still next to a single number that would
2 be part of the deferral account, which would be consistent
3 with the Board's decision on the last Application and what
4 we've put in our Application for this time.

5 [9:10:20] Q. So just to be clear, your --
6 IESO's understanding is that the same prudency review,
7 whatever that might look like, would be -- it would be the
8 same for the 2025/2026 revenue requirement or deferral
9 account, and then for what is currently being applied for?

10 A. (Johnston) I can't give comment
11 on the Board's decision on what prudency review they'd
12 want to put in. Clearly our Application stands as the
13 deferral account we put forwards.

14 Q. What I'm trying to understand,
15 and what was not abundantly clear last week, is ISEO
16 currently trying to change that approach in the current
17 Application or will it continue to comply with what the
18 Board's order was from the 2025/2026 revenue requirement
19 decision?

1 A. (Johnston) I think I'm struggling
2 to understand the question or the point that you're
3 making. Clearly the IESO will follow the direction of the
4 Board from -- for our 2025/'26 Application, and of course
5 we will follow whatever decision we get in the '26/'27
6 Application.

7 Q. Okay. So your understanding is
8 that it doesn't flow through to the current requirements
9 for the next ---

10 A. (Johnston) They're two different
11 applications with different things that have been
12 proposed. So ---

13 Q. So the deferral ---

14 A. (Johnston) So it's different.

15 Q. Sorry. The deferral account that
16 you're currently applying for would change the prudency
17 review, then? If you totalled the total, rather than cost
18 category ---

19 A. (Johnston) No, we're not ---

1 Q. --- variance?

2 A. (Johnston) No, that's not what
3 we're suggesting.

4 Q. Okay. So it's going to flow
5 through? You're going to be reporting on the cost
6 category variances?

7 A. (Johnston) We will be happy to
8 report on the cost category variances if that's what the
9 Board would require.

10 Q. Okay. I'm going to follow up on
11 another topic we discussed last week, was the transition
12 to the IESO. So last week we covered some ground on that,
13 and I just wanted to orient us as to where the evidence
14 was before I move on to some different topic.

15 So currently, IESO NS is in the
16 planning phase of Phase II, not the operational phase;
17 correct?

18 A. (Johnston) That is correct.

19 Q. And as I believe, Mr. Johnston,

1 | you said last week, IESO NS continues to believe that the
2 | initiation phase of Phase II will start as of April 2027,
3 | based on the best information you currently have today, is
4 | that right? And when I say, "Initiation" I mean
5 | "Operation".

6 | **A.** (Johnston) So I think I tried to
7 | be clear that our Application had the aspirational
8 | timeline of April 2027; that we are ongoing in the
9 | analysis of what the options are and there is a range of
10 | timelines, of which some of the options would sit within
11 | that April 2027 timeline. That has to go to the IESO
12 | Board in its first instance, and then will be shared more
13 | broadly with stakeholders, and certainly we'll provide an
14 | update when we have that. So that's the best planning
15 | date at this point in time, but it certainly could change.

16 | **Q.** Okay. And that April 2027, I
17 | understand you're saying it's aspirational, it's based on
18 | the best information you have today. Am I correct that
19 | that means that would be the beginning of the transfer of

1 | the real-time dispatch operations, that timeline?

2 | **A.** (Johnston) So the go light for
3 | Phase II, because it is real-time operations, will
4 | essentially have to be pretty much an overnight sort of
5 | one day we're not doing it, the next day we are, so yes.

6 | **Q.** Okay. Now, I want to understand
7 | how this Phase II is supposed to work under the *More*
8 | *Access to Energy Act*, and how those legal steps are being
9 | factored into this April 2027 date per planning.

10 | Now, I'm correct that before Phase II
11 | can occur there are a number of sections of the *More*
12 | *Access to Energy Act* that must be proclaimed in order to
13 | enable IESO NS to take over control; correct?

14 | **A.** (Johnston) That would be my
15 | understanding, yes.

16 | **Q.** And that decision to proclaim
17 | those entirely rest with the government and it's not
18 | something that IESO can compel or schedule. Fair?

19 | **A.** (Johnston) Correct.

1 Q. And even once those sections are
2 proclaimed, it looks like IESO NS would need to wait until
3 there's an additional government decision for the Minister
4 to grant a transition order; is that correct?

5 **MR. FUREY:** Mr. Chair, I think that's
6 a legal question. Whether that is required under the Act,
7 I think, strictly speaking, is a legal conclusion.

8 **THE CHAIR:** Ms. Rudderham.

9 **MS. RUDDERHAM:** Oh, I'm not asking for
10 a legal -- I'm asking for the planning of how we're
11 getting to this April 2027 date and what IESO's currently
12 planning to happen in that timeline between now and April
13 2027.

14 So my understanding, as confirmed by
15 Mr. Johnston is, first, they need to be proclaimed. And
16 then I assume that the IESO understands they also need to
17 wait for an Order before they can actually take
18 operations. So it would need to be worked into their
19 timing.

1 **THE CHAIR:** So I guess the difficulty
2 with the question the way it was framed, is you are --
3 seem to be asking them to confirm that there was a
4 requirement in the legislation for something in
5 particular, which I think is a legal question. If you're
6 asking about what they have in line for their planning
7 that might be a different matter.

8 But I think Mr. Furey is right. The
9 way it was framed, it seemed to be looking for a legal
10 answer.

11 **MS. RUDDERHAM:** Okay. And I'll
12 rephrase.

13 **BY MS. RUDDERHAM:**

14 **Q.** So in planning for this April
15 2027 timeline, is IESO NS currently planning on waiting
16 until an Order, a transition order, is released before
17 that transition can actually happen to the operation
18 phase?

19 **A.** (Johnston) So I think it's really

1 Q. And the best information you have
2 today is that that transition of the operations is going
3 to occur in April 2027?

4 A. (Johnston) The April '27 date is
5 the aspirational date that we have until we've got an
6 approved plan, yes.

7 Q. So you're asking the Board to
8 rely on that as the date and as the timeline for approving
9 the revenue requirement and the expenses currently
10 scheduled for the 2026/2027 fiscal year; correct?

11 A. (Johnston) So I think we would be
12 asking the Board to rely on the requirements of the *More*
13 *Access to Energy Act* that Phase II needs to happen, that
14 there are critical activities that need to take place to
15 enable that to happen, including, you know, the largest
16 majority of the funds for Phase II within the plan is
17 really looking at what the financial and market
18 arrangements would need to look like in Phase II, that is
19 a no-regrets piece of work that needs to be done, whether

1 the go light was earlier than April '27 or later than
2 April '27.

3 [9:20:03] Q. Okay. And I guess I'm just
4 trying to understand what assumptions have been made
5 within that April 2027 timeline. So what's the assumption
6 for when this order is granted? What's the assumption for
7 when these provisions are proclaimed?

8 I just want to understand how this
9 April 2027 deadline -- or not deadline, sorry; timeline
10 was established. Is it simply just two years from the
11 time the Board was initiated or is there some analysis
12 that went into why this April 2027 date was established?

13 A. (Johnston) I think I gave some of
14 the history and context last time, but if not, I
15 apologize.

16 It is pretty much as simple as you've
17 laid out, Ms. Rudderham. It was two years from when the
18 Board was put in place, a date as an aspirational goal to
19 see if we could get done by then. And from, certainly,

1 | when I joined the IESO it was very clear that that's great
2 | to have targets, but we then need to do the work. This is
3 | too important, in terms of making sure that we keep the
4 | lights on for the province that we do a proper plan.

5 | Q. Okay. And to the best of the
6 | information the IESO currently has, that April 2027 date
7 | is still attainable; is that correct?

8 | A. (Johnston) Depending on what
9 | implementation option is chosen and agreed by the Board,
10 | we believe that there certainly is a path that would be
11 | achievable by April 2027.

12 | Q. Okay. Now, my friend, Mr.
13 | Murphy, on behalf of the Consumer Advocate, had asked a
14 | number of questions last week about just the proclamation
15 | of those provisions that need to be put into place before
16 | the IESO can take control. And I believe your evidence
17 | was that the IESO NS has not had any discussions with the
18 | government about proclaiming those provisions.

19 | Am I correct on your evidence on that?

1 A. (Johnston) Yeah, that would be
2 correct.

3 Q. Now, in the Act, there's a
4 reference to an "Energy modernization transition team";
5 are you aware of that?

6 A. (Johnston) Perhaps we could bring
7 it up.

8 Q. All right.

9 MS. RUDDERHAM: Mr. Norwood, I had
10 sent you the *More Access to Energy Act*, and it's section
11 86.

12 BY MS. RUDDERHAM:

13 Q. Mr. Johnston, I can give you a
14 second to familiarize yourself with this, but as you can
15 see, 86 establishes an "Energy modernization transition
16 team," and then at 87 outlines what the objects of the
17 team are.

18 A. (Johnston) And can I just confirm,
19 has that been proclaimed?

1 Q. I believe so but either way it
2 doesn't -- I'm wondering if you have any -- the IESO has
3 any knowledge as to the status of this energy
4 modernization transition team that involves -- that is
5 chaired by the Deputy Minister of Energy.

6 A. (Johnston) I believe that still
7 has to be established.

8 Q. Okay. And does the IESO NS have
9 any knowledge as to when that would occur, as it appears
10 to relate to an orderly transition to the IESO?

11 A. (Johnston) That will need to be
12 included as part of the plan.

13 Q. Sorry; what plan? The plan that
14 you're proposing to your own Board or...?

15 A. (Johnston) Well, the Phase II
16 Implementation Plan, yeah.

17 Q. Okay. And when we're discussing
18 the Phase II Implementation Plan -- and maybe I'll just
19 clarify the evidence on this. First, IBM is completing

1 | their recommendations and you're putting forward a
2 | recommendation to the IESO Board; correct?

3 | **A.** (Johnston) That is correct.

4 | **Q.** And then from that, whatever
5 | decision comes out of that the IESO is going to plan an
6 | Implementation Plan for the transition; correct?

7 | **A.** (Johnston) That's correct.

8 | **Q.** And that's going to also have
9 | input from NSPI; correct?

10 | **A.** (Johnston) That would be correct.

11 | **Q.** Would there also be input from
12 | the government into that plan, the Implementation Plan?

13 | **A.** (Johnston) They would certainly
14 | be informed.

15 | **Q.** So they wouldn't involved in
16 | developing it, is that what you're saying? They would
17 | just be informed after the fact?

18 | **A.** (Johnston) So I think the
19 | obligation on developing the transition very clearly sort

1 of sits with the IESO to work its way through.

2 Q. Okay. And so I guess there will
3 have to be assumptions made as to when those sections are
4 proclaimed, when the Order is anticipated from the
5 Minister; correct?

6 A. (Johnston) Yes, there would need
7 to be.

8 Q. And would you -- would the IESO
9 -- does the IESO have plans to have those discussions with
10 a representative of the government to more accurately
11 inform their Implementation Plan?

12 A. (Johnston) For sure once we've
13 got a plan in place that we know the timelines, of course
14 we'd need to have coordination conversations with the
15 government so that we'll understand what needs to happen
16 by when to enable a successful and smooth transition.

17 Q. Okay. And I know that the IESO
18 currently has quarterly reporting to the Board, and
19 stakeholders have access to that; correct?

1 A. (Johnston) That is correct.

2 Q. Does the IESONS intend to include
3 updates on the discussions with government and with NSPI
4 and the status of the Implementation Plan as part of that
5 quarterly reporting?

6 A. (Johnston) So, you know, the
7 intention, as ordered by the Board, will be to provide
8 timely updates on the status of both Phase I, which we've
9 talked about is now complete, and then Phase II of the
10 transition. I wouldn't be anticipating us putting
11 individual conversations in as part of that reporting but
12 more one of status and how we're progressing along.

13 Q. Also under the *More Access to*
14 *Energy Act* -- and I don't think we need to pull it up.
15 The sections I'm just going to put to you are not yet
16 proclaimed but they discuss a transmission tariff. And
17 these sections are 75 through to 85, which outline the
18 IESO's recovery of transmission-related costs from
19 ratepayers through this framework, okay. Are you aware of

1 | that?

2 | **MR. FUREY:** Mr. Chair, I haven't
3 | objected up until now. I concede that there being some
4 | costs in the current Application, with respect to the
5 | matters that are being cross-examined on, there is a
6 | semblance of relevance. But none of the questions have
7 | related to the costs. They are future looking, now
8 | extending into sections of the Act that have yet to be
9 | proclaimed. I challenge the relevance of those questions
10 | to either determination of the revenue requirement or
11 | appropriate management of the deferral account that has
12 | been requested.

13 | **THE CHAIR:** Ms. Rudderham.

14 | **MS. RUDDERHAM:** Currently I'm not
15 | asking about the deferral account. I'm asking about the
16 | implications of this transition tariff that's outlined in
17 | the Act as the mode for recovering costs from ratepayers,
18 | where there's been quite a bit of discussion about this
19 | Section 29 cost recovery mechanism that I believe the

1 | evidence is it's imminent, it's coming. My questioning
2 | was are these two things related. Are we waiting until
3 | the transition tariff -- these provisions are proclaimed
4 | in order for IESO to be able to recover under a tariff.
5 | I'm just -- and I'm not clear how the mechanism is meant
6 | to work, and I want to understand how IESO has taken into
7 | consideration the provisions under the Act for the tariff
8 | to recover its revenue requirement. I'm just -- I'm not
9 | clear on how that works, and perhaps the panel doesn't
10 | know, but I find it difficult, for planning reasons, as to
11 | how these costs recovery mechanisms are meant to work and
12 | what the planning is going into that. And I don't know if
13 | I can reword a question as to ---

14 | [9:30:20] **THE CHAIR:** Mr. Furey?

15 | **MR. FUREY:** If the question is are any
16 | of those costs included in the current Application I think
17 | that would be a relevant question. How those mechanisms
18 | might work in the future I think is well outside either
19 | aspect of what's before the Board today.

1 **THE CHAIR:** I can tell you that was a
2 question that I had planned on asking as well, Mr. Furey.
3 There's a particular IR response in Exhibit N-6 I was
4 going to refer to when there's a focus of the discussion
5 on sort of the main costs that the IESO expects and how
6 they fall into the buckets in 29 and 30, and there seems
7 to be an absence of a discussion on section 79, which is
8 the transmission tariff. So I concede that it doesn't
9 really relate to the revenue requirement either, but these
10 provisions are new and the Board is being asked to
11 implement various costs. I think just a general sense of
12 how costs might go into the various buckets would be
13 helpful at this stage.

14 **MR. FUREY:** Certainly, Mr. Chair.

15 **THE CHAIR:** Thank you.

16 **BY MS. RUDDERHAM:**

17 **Q.** I can ---

18 **A.** (Johnston) I think you might need
19 to repeat the question, sorry.

1 Q. So first I was just establishing
2 that IESO NS is aware of the provisions and the
3 requirement for a transmission tariff under the *More*
4 *Access to Energy Act*.

5 A. (Johnston) Yeah, we are.

6 Q. So are you able to clarify for me
7 how the transmission tariff would work alongside the -- or
8 in place of the section 29 cost recovery mechanism or
9 revenue requirement? I just want to understand what cost
10 would be put under that transmission tariff versus a
11 section 30 cost recovery mechanism and it appears a
12 section 29 cost recovery mechanism.

13 (SHORT PAUSE)

14 MR. JOHNSTON: So there's lots, first,
15 to figure out through this transition. Clearly the
16 Application today is through section 29, and then we're
17 looking to recover those costs through the mechanism that
18 we said that we'll come forwards back and forth to the
19 Board for.

1 In terms of exactly what costs get
2 covered under the transmission tariff in future I think is
3 a work in progress or will be a future workstream for us
4 to work through as part of Phase II.

5 The transmission tariff today
6 continues to sit with Nova Scotia Power and that would
7 look to move across to the IESO in Phase II and there'll
8 be opportunities for them to look at what makes the most
9 sense for all parties at that point.

10 **BY MS. RUDDERHAM:**

11 **Q.** So there isn't -- is that going
12 to be worked into this Implementation Plan that will be
13 coming shortly that you've indicated how the transmission
14 tariff is intended to work and what costs it's intended to
15 recover?

16 **A.** (Johnston) So I think the Phase
17 II Implementation Plan will include work streams looking
18 in this phase absolutely.

19 **Q.** So in the current revenue

1 requirement there are -- and we went over this last week
2 -- \$1.77 million forecast for -- in relation to the Phase
3 II transition costs; correct?

4 A. (Johnston) That would be correct.

5 Q. And this 1.77 doesn't include any
6 implementation costs. Am I correct on that?

7 A. (Johnston) Yes, that's what we
8 discussed last week.

9 Q. Okay. Does the 1.77 million, or
10 any other cost category under the revenue requirement,
11 include any budget for regulatory processes that are
12 required for Phase II?

13 (SHORT PAUSE)

14 MR. JOHNSTON: So I think when we
15 pulled the budget together, going all the way back to this
16 being an organization of really one at the time when we
17 pulled that together, I don't think there was a lot of
18 understanding necessarily of what regulatory or legal
19 costs might be for Phase II that were specifically put

1 into the budget so no.

2 **BY MS. RUDDERHAM:**

3 Q. So is that an expense, then, that
4 the ISEO NS is anticipating to put into the deferral
5 account over the current fiscal year?

6 A. So we'll need to consider those
7 costs as they arise and whether they would be part of
8 project implementation costs that would be separate to the
9 implementation budget that we need to bring forwards.
10 Otherwise, if there was incremental legal or regulatory
11 costs incurred through the year, like on any other topic,
12 they would be captured under our legal and regulatory line
13 items in the budget.

14 And then depending on where the
15 overall spend for the year came through, of course there
16 may be a need for them to go into the deferral account.
17 But they're going to sort sit as part of the overall cost
18 to the organization.

19 Q. So I guess currently under the

1 budget there's no forecasted amount for the preparation
2 and filing of a licence application for the Board under
3 section 94 of the Act; correct?

4 A. (Johnston) Sorry; I'm just going
5 to check what you're referring to under 94 of the Act.
6 Sorry; can you -- 94 seems to be prohibited activities for
7 that licence.

8 [9:39:58] Q. I might have misquoted. It's the
9 sections regarding the licence that the Energy Board needs
10 to grant before the transition can be completed. Let my
11 just pull up the Act on my page here.

12 Oh, yeah. So this -- 94 is, "No
13 person shall, unless licenced to do so, operate a
14 transmission system." And then 95 is requiring a licence
15 in order to do the activity. And then 95 grants the
16 Energy Board the -- I mean, this is my interpretation of
17 this -- is how the licence is granted.

18 So what I was asking is whether
19 there's any costs currently built into the budget related

1 to the preparation and filing and perhaps hearing of a
2 licence application with the Energy Board.

3 **A.** (Johnston) So I can certainly
4 confirm that no detailed costs were put in for this at
5 that point in time. It's not clear from my reading once a
6 licence needs to be issued, what the application process
7 might be and how easy or onerous that might be.

8 **Q.** Fair. I'm just looking for the
9 costs, whether they're built in. And I believe what you
10 said is that if the costs exceed the current budget, it'll
11 flow through to the deferral account as currently applied
12 for; correct?

13 **A.** (Johnston) So I said there was
14 two pathways for the costs. I think one was either part
15 of the implementation project, and that would be a
16 separate accounting. Or if not through there, then it
17 would land in the regulatory and legal line item of our
18 costs. And then depending on what other legal and
19 regulatory items come through the year, there is certainly

1 the possibility it could end up in the deferral account.

2 Q. And sorry ---

3 THE CHAIR: Sorry; can I just -- I'm a
4 little unclear in terms of the distinction there with the
5 implementation budget. That's not -- it's not ultimately
6 going to be part of your revenue requirement, potentially
7 subject to going into the deferral account, or are there
8 funds being paid from somewhere else to cover that?

9 MR. JOHNSTON: So the expectation, I
10 think, from the ISEO as we work our way through this is
11 that as we get a firm understanding of what Phase II needs
12 to look like in terms of costs, that we would be bringing
13 an application before the Board for those future costs,
14 and there would be a budget associated with that.

15 And no different than capital projects
16 that the Board would be used to from other entities, once
17 that project becomes used and useful we would be bringing
18 forwards in future revenue applications for depreciation
19 and interest expense as part of our future revenue

1 requirement for when that project is used and useful.

2 THE CHAIR: So you're saying you're
3 intending to capitalize your implementation costs?

4 MR. JOHNSTON: We believe that
5 there'll be capital elements to the implementation, yes.

6 THE CHAIR: Okay.

7 BY MS. RUDDERHAM:

8 Q. So when is ISEO NS anticipating
9 to bring this implementation budget application before the
10 Board?

11 A. So I think I would have to go
12 back and look at the record. But I think last week we
13 said that the intent is for me to bring this before the
14 ISEO Board by the end of July. And subject to successful
15 approval there, we would look to sort of bring that in
16 front of the Board within the next quarter from that, so
17 in the next three months.

18 Of course, if there's more work to be
19 done and it's not approved, then we would need to sort of

1 factor that in before we could bring it forwards. So
2 within three months of an approval.

3 Q. So then this ---

4 THE CHAIR: Sorry; just on that, in
5 terms of the approval of capital costs by this Board, I
6 understand there's a provision in the *Public Utilities Act*
7 for the approval of capital costs by a public utility,
8 which you say you're not, I guess subject to future
9 determination. I'm not aware that there's a provision in
10 the *More Access to Energy Act* that requires or obliges the
11 Board to approve capital costs for the ISEO except to the
12 extent that they're being flowed through in a section 29
13 application? Am I mistaken?

14 MR. JOHNSTON: This is feeling like a
15 legal question that's beyond my jurisdiction.

16 THE CHAIR: Perhaps it is.

17 MR. FUREY: And I think I can safely
18 say, Mr. Chair, that the position of the IESO is that you
19 are correct, that there is no provision in the *More Access*

1 | to *Energy Act* that gives the Board jurisdiction to approve
2 | capital, but of course, as part of the revenue
3 | requirement, if that flows through as either depreciation
4 | or interest expense, that is within the Board's powers
5 | under section 29.

6 | THE CHAIR: So it would be on one of
7 | these applications ---

8 | MR. FUREY: Correct.

9 | THE CHAIR: --- after the fact?

10 | MR. FUREY: Correct.

11 | THE CHAIR: Okay. Thank you.

12 | BY MS. RUDDERHAM:

13 | Q. Where the deferral account, as
14 | currently proposed, is intended to expand to cover capital
15 | costs, is it IESO NS's intention to include those
16 | capitalized implementation costs as part of the deferral
17 | account?

18 | A. (Johnston) So we did talk about
19 | this last week, and the intent would be that it would be

1 used for variances in depreciation and interest expense,
2 versus what had been filed in front of the Board.

3 Q. So the answer is no, since it's
4 not before the Board?

5 A. (Johnston) And we wouldn't be
6 putting directly capital costs, and it would be the
7 depreciation and interest expense associated with a
8 project after it's gone live.

9 Q. So we're looking at over the next
10 fiscal year, then?

11 A. (Johnston) That would be correct.

12 Q. So the IESO NS will be seeking
13 approval of those implementation -- the implementation
14 budget before it puts any amounts in the deferral account;
15 correct?

16 A. (Johnston) That would be correct.

17 Q. Okay. Back to the current
18 budget, I believe -- I just want to be clear, there's
19 currently no forecasted budget for the cost of a

1 transmission tariff application or drafting in the current
2 revenue requirement; correct?

3 A. (Johnston) That is correct.

4 Q. In the current budget, or revenue
5 requirement, is there any forecasted budget for
6 discussions or consultation with the government in
7 relation to the transfer or proclamation of the provisions
8 of the Act?

9 A. (Johnston) No.

10 Q. Okay. I'm going to switch topics
11 to procurement. So I wanted to follow up on a few
12 questions that were asked by my friend, Ms. MacAdam, the
13 Small Business Advocate, in relation to the procurement
14 guidelines.

15 **MS. RUDDERHAM:** Mr. Norwood, if you
16 don't mind bringing up Exhibit N-3? And that is the
17 Consumer Advocate's IR-1. And I'm looking specifically at
18 subsection (b).

19 **BY MS. RUDDERHAM:**

1 Q. I can give you a moment to read
2 over that, but essentially the Consumer Advocate was
3 asking for particulars on the competitive solicitation
4 process, and if possible, to provide a copy of the
5 procurement policy. And in response, the ISEO provided,
6 at Attachment 1, a copy of the procurement process.

7 MS. RUDDERHAM: Do you mind just
8 scrolling down to Attachment 1 there? It should be right
9 after the questions. Just Attachment 1. I think it's the
10 next page. Sorry; one more. Right here.

11 BY MS. RUDDERHAM:

12 [9:50:00] Q. So just to confirm, these are
13 the procurement guidelines that the IESO NS currently uses
14 in relation to its procurement activities; correct?

15 A. (Johnston) That is correct.

16 Q. And I believe the evidence last
17 week, but correct me if I'm wrong, is that these were
18 created by Barrington Consulting Group and that IESO NS
19 has not conducted a formal review or approval of the

1 | guidelines internally, is that right?

2 | A. (Johnston) That's correct.

3 | Q. And are there any other
4 | procurement guidelines that are currently being used by
5 | IESO NS, aside from these interim guidelines provided by
6 | Barrington Consulting Group?

7 | A. (Johnston) I'm not aware of any,
8 | no.

9 | Q. Okay. Now, Mr. Johnston, you had
10 | indicated last week that the preparation of comprehensive
11 | procurement policy was on the to-do list and estimated
12 | that a policy will be completed before March 2027. Is
13 | IESO NS committed to providing that -- or to completing
14 | the comprehensive procurement policy by that deadline or
15 | by that timeline that you had indicated?

16 | A. (Johnston) That's certainly our
17 | intent, yes.

18 | Q. Okay.

19 | MS. RUDDERHAM: Mr. Norwood, if you

1 don't mind scrolling down to, I believe it's PDF page 7?

2 **BY MS. RUDDERHAM:**

3 Q. So I'm looking under the section
4 labelled "Scope" and the last sentence there says, "These
5 guidelines do not apply to NSIESO's procurement of energy
6 capacity for the bulk power system." Do you see that
7 there?

8 A. (Johnston) I do.

9 Q. Does this mean that this
10 procurement guideline does not apply for fast-acting
11 generation or capacity and energy storage resources that
12 are currently contemplated in the current fiscal year?

13 A. (Milligan) Ms. Rudderham, I can
14 address that, and the answer is yes, these do not apply to
15 those referenced procurements.

16 Q. So what process or policy is the
17 IESO using in relation to those procurement activities?

18 A. (Milligan) So Ms. Rudderham, the
19 nature of that procurement being substantially different

1 | than those contemplated here necessitates a different
2 | process and the development of a procurement process for
3 | that has been conducted by the IESO using our internal
4 | staff and external resources. The draft of that process
5 | was shared publicly to ensure we could receive feedback
6 | from participants. It was invited from both the
7 | regulatory stakeholders and other participants in the
8 | process to help design exactly the procurement process
9 | you're asking about.

10 | **Q.** Are you referring to the RFP?

11 | **A.** (Milligan) Yes, I am.

12 | **Q.** Is there an internal policy or
13 | procedure for the IESO on how it will operate its
14 | procurement in regards to the fast-acting generation or
15 | energy source resources, or is it simply just the RFP?

16 | **A.** (Milligan) The request for
17 | proposal document lays out how IESO Nova Scotia will
18 | conduct the procurement for fast-acting generation
19 | resources.

1 Q. So there's no internal policy or
2 procedure, then?

3 A. (Milligan) There are no other
4 documents that govern that procurement.

5 Q. And when -- oh.

6 THE CHAIR: Sorry; just in terms of --
7 I appreciate what you're saying about that procurement.
8 Is there an internal policy that IESO Nova Scotia has that
9 says you have to go for an RFP for those sorts of
10 procurements?

11 MR. MILLIGAN: Mr. Chair, so the
12 position of IESO Nova Scotia would be that it's aligned
13 with the *More Access to Energy Act* that competitive
14 procurements would be undertaken. And there are sections
15 in the Act that would lay that out, but there's no
16 separate policy, if that's what you're requesting. It's
17 aligned completely to the *More Access to Energy Act*.

18 THE CHAIR: And are you intending on
19 developing an internal policy that would ensure that your

1 internal processes are fully aligned with *More Access to*
2 *Energy Act*?

3 **MR. MILLIGAN:** So certainly the
4 organization does and will operate in compliance with the
5 *More Access to Energy Act*, and in its developmental phase,
6 it could be beneficial to develop such a policy. It
7 doesn't exist today, as I mentioned. Today we refer to
8 the provisions of the Act in how we undertake those
9 activities.

10 **THE CHAIR:** So you say could be
11 beneficial, but you're not prepared to commit now to
12 developing one of those?

13 **MR. MILLIGAN:** So again, as I -- Mr.
14 Chair, thanks for the question. As I mentioned, certainly
15 as the organization develops, there are additional
16 policies to put in place, and we agree it would be one
17 that we would put in place, is this. We agree that is
18 appropriate.

19 **THE CHAIR:** Thanks, Mr. Milligan.

1 Sorry, Ms. Rudderham.

2 BY MS. RUDDERHAM:

3 Q. So the comprehensive procurement
4 policy that we were discussing, that's only in relation to
5 internal procurements? It's not in relation to -- what's
6 going to be developed, it's not in relation, or won't
7 apply, to the fast-acting generation and capacity and
8 storage? That will be something separate?

9 A. (Milligan) Ms. Rudderham, I think
10 it's appropriate to have separate policies for those two
11 very different categories of procurement activities.

12 Q. Yes, and I was just clarifying
13 that there will be two separate policies, then?

14 A. (Milligan) Yes.

15 Q. Okay. In responding to that same
16 IR from the Consumer Advocate, the IESO NS provided a link
17 to an RFP for the Phase II Transition Plan IT/OT
18 Cybersecurity Road Map. I don't believe we need to pull
19 that up, but the links didn't actually work for me.

1 **MS. RUDDERHAM:** So Mr. Norwood, if you
2 don't mind pulling up that RFP document I sent to you
3 yesterday?

4 **MR. NORWOOD:** Which document?

5 **MS. RUDDERHAM:** It was the -- it
6 should be labelled, "Phase II Transition Plan IT/OT
7 Cybersecurity Road Map." There it is.

8 **BY MS. RUDDERHAM:**

9 **Q.** Can you just confirm that this is
10 the document that was linked for the response to the IR,
11 to IR(b) -- 1(b)?

12 **A.** (Johnston) Yes.

13 **MS. RUDDERHAM:** Mr. Norwood, do you
14 mind jumping forward to PDF page 16 of 22?

15 **BY MS. RUDDERHAM:**

16 **Q.** So here's the section on the
17 evaluation process and controls. And if you look at the
18 last sentence in the first paragraph there, it says, "This
19 RFP and the procurement process are governed by the Nova

1 Scotia Procurement Act." Can you clarify for me, is the
2 IESO NS adopting the process from the *Procurement Act* as
3 part of all of their procurement processes going forward?

4 A. (Johnston) That's not in our
5 policy today, no.

6 Q. Sorry; what policy are you
7 referring to? You're referring to the one -- the interim
8 policy that we were just going over?

9 A. (Johnston) That is our current
10 policy, yes.

11 Q. Okay. So in this particular RFP,
12 the IESO adopted the procedure from the *Procurement Act*,
13 but is not intending on adopting it moving forward?

14 A. (Johnston) I feel like you're
15 trying to put words into my mouth. The -- I'm saying that
16 it's not within the current policy, and clearly we have
17 put it into this RFP.

18 Q. So I kind of want to understand
19 how the procurement process is going to be working going

1 forward. Is IESO NS adopting the procurement -- the
2 process from the *Procurement Act*?

3 **A.** (Johnston) So I think we've
4 committed to review our procurement policy and update it
5 by the end of the year, and it would be too early for me
6 to commit to what's going to be in that review. That's
7 the whole point of doing the review.

8 **Q.** And the draft RFP for the fast-
9 acting generation capacity does not adopt -- or the
10 version that I had seen, does not adopt the *Procurement*
11 *Act*; correct?

12 **A.** (Milligan) That's correct.

13 **Q.** Okay. Does it have any intention
14 on adopting the -- does the IESO have any intention on
15 adopting the *Procurement Act* process as part of its
16 procurement activity?

17 **A.** (Milligan) I think, Ms.
18 Rudderham, that Mr. Johnston just indicated that that
19 would be reviewed as part of the ongoing review of

1 procurement policy. So that seems like the same question.

2 Q. Well, I thought there was two
3 separate policies.

4 A. (Milligan) So you're asking
5 specifically on energy resource procurements?

6 Q. Yes.

7 A. (Milligan) Okay. And I think the
8 conversation we had a few moments ago would have been that
9 putting a policy in place for that would be something that
10 the IESO would undertake.

11 Q. And I'm asking for the RFP that
12 is currently or anticipated to be underway imminently
13 that's been drafted. Can you just confirm for me, has the
14 IESO adopted the *Procurement Act* as part of that process?

15 A. (Milligan) It has not.

16 Q. Does it intend to?

17 A. (Milligan) Not at this time.

18 Q. And I know you've alluded to the
19 fast-acting generation RFP being currently in draft form;

1 the IESO received comments from various interested
2 parties. And I'd looked online to see if there was, like,
3 a synthesized summary of those comments, and I couldn't
4 locate it. Has the IESO NS released the synthesized
5 summary of those comments?

6 A. (Milligan) No.

7 Q. Does it intend to?

8 A. (Milligan) Yes.

9 Q. Could you tell me timeline for
10 that?

11 A. (Milligan) I don't have a firm
12 date for you on that, Ms. Rudderham, but it's certainly
13 something that's in progress.

14 Q. Okay. In terms of how the IESO
15 NS is treating the procurement costs as they appear in the
16 Application, I wanted to ask some questions about that as
17 well.

18 **MS. RUDDERHAM:** Mr. Norwood, if you
19 don't mind pulling up Exhibit N-1(i)? And it's page 20 or
INTERNATIONAL REPORTING INC. CERTIFIED COURT REPORTERS

1 PDF page 21.

2 MR. FUREY: Mr. Chair, I apologize.

3 Before we move on, I wondered -- and I don't know the
4 practice here, I wondered if the document that was
5 referred to would be marked for identification in some
6 way?

7 I think it was confirmed as being the
8 document in the link, but I don't think the document is on
9 the record at this point.

10 THE CHAIR: My understanding it is
11 through the link, although the link may be broken, I
12 guess. So it might make some sense to have it marked, I
13 guess, in this particular case.

14 MS. RUDDERHAM: That's fair. It is
15 the linked document, but I couldn't get the link to work.
16 I don't know if that was a problem on my part, but I'm
17 happy to mark that if that makes more sense, Mr. Chair.

18 THE CHAIR: Yeah. So why don't we
19 mark it in any event?

1 So that was the IT, OT Cybersecurity
2 Roadmap, which will marked as Exhibit N-17.

3 --- EXHIBIT NO. N-17:

4 Transition Plan and IT, OT &
5 Cybersecurity Roadmap-IESO

6 THE CHAIR: Thank you, Mr. Furey.

7 MS. RUDDERHAM: Mr. Norwood, if you
8 don't mind scrolling down to the bottom of that page? Oh,
9 yeah, there.

10 BY MS. RUDDERHAM:

11 Q. So section (e) here is entitled
12 "Procurement," and I'll just walk through some of this
13 because it wasn't abundantly clear to me.

14 The Application confirms that IESO
15 NS's procurement budget is classified with two categories,
16 capital and operating; correct?

17 A. (McFeters) Yes, that's correct.

18 Q. And in the current Application
19 there are no capital costs included for approval in the

1 revenue requirement; correct?

2 A. (McFeters) That's correct.

3 MS. RUDDERHAM: Now, Mr. Norwood, if
4 you don't mind scrolling down to the next page, the second
5 paragraph there.

6 BY MS. RUDDERHAM:

7 Q. It's a longer paragraph and I
8 won't read it into the record. I can give you a moment to
9 familiarize yourself with it.

10 But I think it's fair to say that it
11 addresses the operating category of procurement costs that
12 are included in the revenue requirement; correct?

13 A. (McFeters) Yes, that's what the
14 paragraph is describing.

15 Q. And the past categories for the
16 operating expenses are the ongoing capacity contract
17 project for additional capacity along with the cost for
18 managing multiple RFPs for additional capacity. Is that
19 fair?

1 A. (McFeters) Yes, that's correct.

2 MS. RUDDERHAM: Mr. Norwood, if you
3 don't mind scrolling down to Table 9, which just appears
4 at the bottom of that page.

5 Right there.

6 BY MS. RUDDERHAM:

7 Q. So the total budget in the
8 Application is \$890,000.

9 A. (McFeters) Yes.

10 Q. And the first category has to do
11 with the capacity contract. And just confirm for me
12 that's the NB Power Agreement, is that right, the
13 management costs for that?

14 A. (McFeters) Yes, that is the -- for
15 that project.

16 Q. Can you explain to me why that's
17 not capitalized?

18 A. (McFeters) So those are our
19 estimate -- at the time the budget was drafted, our

1 | estimate of the operating costs that would be needed to
2 | see that contract through to completion.

3 | Our assessment -- and again, remember
4 | when this budget was drafted, it was very early in the
5 | process. But the assessment at the time, and continues to
6 | be, that those costs wouldn't meet the accounting criteria
7 | for capitalization.

8 | **Q.** Has that changed?

9 | **A.** (McFeters) No, that's what I just
10 | said.

11 | **Q.** Okay.

12 | **A.** (McFeters) It continues to be.
13 | That's the case.

14 | **Q.** You had said that this was the
15 | estimate when the budget was created. Are you saying that
16 | it's changed?

17 | **A.** (McFeters) No. I'm just pointing
18 | out that the budget was created last fall, which is a
19 | while ago, so it is an estimate.

1 Q. But you don't have information
2 today to say that it has changed, or it has increased. I
3 guess I'm just trying to understand the significance of
4 having it being created in the fall.

5 A. (McFeters) No, I don't. No.

6 Q. Okay. The Application also
7 indicates that these costs -- I assume all \$890,000 or --
8 sorry, the two procurement costs are expected to be passed
9 on to the successful proponent and reimbursed to the IESO
10 NS. Is that correct?

11 **(SHORT PAUSE)**

12 [10:10:40] Q. No, it's the \$820,000 estimated
13 here.

14 A. (Milligan) Thanks, Ms. Rudderham.
15 Yes, we were just looking to do that
16 math as well. So it's not inclusive of that New Brunswick
17 portion.

18 Q. And that's only to be reimbursed
19 if the RFP and subsequent procurement is successful and

1 results in a contract; correct?

2 A. (Milligan) Correct.

3 Q. But if there's no successful
4 proponent, the ratepayers are expected to pick up that
5 cost. Is that correct?

6 A. (Milligan) It would be a cost
7 included, not a revenue requirement.

8 Q. To be ultimately recovered from
9 ratepayers; correct?

10 A. (Milligan) Correct.

11 Q. And if that amount was to be
12 reimbursed, do I understand correctly that that would flow
13 through the deferral account whenever that was successful
14 and reimbursed?

15 A. (Milligan) So that's correct, Ms.
16 Rudderham. It would create a negative variance against
17 this cost category which would then flow into the deferral
18 account, as was discussed earlier.

19 Q. And I know that the process isn't

1 complete. I'm just trying to understand. Would that
2 reimbursement come upon the contract being awarded or once
3 the generation is operational?

4 **A.** (Milligan) So there are -- there
5 were details in the draft RFP as it was posted at that
6 time that that would be a closing payment at the time of
7 the execution of the contract.

8 **MS. RUDDERHAM:** Now, Mr. Norwood, if
9 you don't mind pulling up Exhibit N-10, which is the
10 revised responses to Consumer Advocate IR-10. And I'm
11 looking specifically at (a)(i).

12 So this IR was asking about the
13 Application for interim relief, and in response the IESO
14 NS provided a table of categories of spend by month
15 between January and April 2026.

16 Do you mind just scrolling down to the
17 response there? It should be a table.

18 Keep going. There.

19 **BY MS. RUDDERHAM:**

1 Q. So this is a table of spending by
2 category for January through April 2026 that IESO NS filed
3 in conjunction with the interim relief application. And I
4 am looking specifically at the row for "Procurement" which
5 is about the middle.

6 Do you see that there?

7 A. (Milligan) Yes.

8 Q. So it says for January 2026 it
9 was \$316,000, give or take, February it was \$735,000, give
10 or take, March is 419,000, and April is 520,000. Correct?

11 A. (Milligan) Yes.

12 Q. Now, are the January and February
13 numbers actuals?

14 (SHORT PAUSE)

15 MR. MILLIGAN: This was a cashflow
16 forecast, Ms. Rudderham, that was prepared as part of the
17 response to this IR.

18 BY MS. RUDDERHAM:

19 Q. Okay. So those are the

1 anticipated, I guess, forecasted costs in relation to
2 procurement over that four-month period. Is that fair?

3 **A.** (Milligan) Yes.

4 **Q.** And I assume that when we get the
5 unaudited financials we'd be able to see that monthly
6 amount or the total amount over that period, or...?

7 **THE CHAIR:** And just while they're
8 getting their response, any time within the next 15
9 minutes or so, if you find a convenient place to stop for
10 a midmorning break, we'll probably do that.

11 **MS. RUDDERHAM:** Yeah, I have a few
12 more questions on this and then I switch topics. Thank
13 you, Mr. Chair.

14 **MR. MILLIGAN:** So Ms. Rudderham, you
15 were referencing an undertaking, I believe, from the
16 previous day in the hearing, and that would not have this
17 level of detail in it.

18 **BY MS. RUDDERHAM:**

19 **Q.** Is the IESO NS able to provide

1 | the actuals as an undertaking for the -- I'm only looking
2 | at the procurement expenses.

3 | **A.** (Johnston) I feel like we -- we
4 | spent a fair bit of time talking around audited financials
5 | last time, so we -- we don't have our audited financials
6 | to be able to share.

7 | **Q.** I'm not looking for audited
8 | financials. I'm simply looking for these -- you said that
9 | these amounts are forecasted amounts, and I'm just looking
10 | for the actuals of what was actually spent on procurement.

11 | **A.** (Johnston) On a cashflow basis
12 | for those four months?

13 | **Q.** Yes.

14 | **A.** (Johnston) So we don't have
15 | month-by-month numbers that would be readily available.
16 | They would have to be created.

17 | **Q.** Okay. Is it fair to say,
18 | assuming the forecast is relatively accurate, that the
19 | IESO would have spent approximately \$2 million on

1 procurement expenses over those four-month period?

2 A. (Milligan) Yes, that's correct.

3 Q. Okay. Now, having ---

4 A. (Milligan) Well, I'll refrain --
5 I'll revise that answer, Ms. Rudderham. It's correct that
6 the forecast would be approximately 2 million as presented
7 here.

8 Q. Do you have any reason to believe
9 that it was significantly less or significantly more than
10 what's been forecasted here?

11 A. (Milligan) No, not at this time.
12 I just wanted to refer that back to the exhibit.

13 Q. So it's fair to make an
14 assumption that IESO NS would have spent roughly around \$2
15 million over that period on procurement expenses; fair?

16 A. (Milligan) Fair.

17 Q. Now, where that's more than twice
18 of the budget currently in the revenue requirement of
19 \$820,000, can you clarify for me whether the IESO NS

1 anticipates that that budget is too low currently in the
2 revenue requirement?

3 [10:20:14] **A.** (Milligan) I think -- so the
4 answer to your question would be no, and there's a couple
5 of factors that would inform that answer. So one would be
6 that this table does cross two fiscal years, and so
7 actually the majority of it is in the previous fiscal
8 year, which doesn't align to the budget that you were
9 referring to.

10 And the second would be that this is a
11 cashflow statement, so different from the portion of funds
12 that have been included in the revenue requirement for --
13 being applied for here today.

14 **Q.** Just to clarify, the \$520,000
15 there from April, that's for the current fiscal year;
16 correct?

17 **A.** (Milligan) That's the forecast in
18 this IR response for a portion of this fiscal year.

19 **Q.** So if the budget is correct,

1 | there'd be about \$300,000 left in that budget for the
2 | remainder of the year. Am I right on that?

3 | I can see you shaking your head "No".

4 | A. (Milligan) So I think, again,
5 | there's -- this is -- being a cashflow forecast will be
6 | different from accrual accounting and how those costs are
7 | then accrued into the fiscal year would be one potential
8 | reason for variance between this cashflow forecast and the
9 | budget figure that you're referring to from the
10 | Application.

11 | And the second would be that there are
12 | a portion of costs in here that would be capital cost
13 | items that are not in that operating expense budget that
14 | you've referenced in the Application.

15 | Q. So if there's capital costs in
16 | here, I assume you're saying that whatever's capital's not
17 | going to be recovered in the current fiscal year budget or
18 | in the deferral account; correct?

19 | A. (Milligan) That's correct.

1 Q. Okay. And I'm not an accountant,
2 so that cashflow that you're describing there, it looks
3 like it's a full negative amount, so that's how much has
4 been spent. Is that right? Or anticipated to be spent?

5 Q. (Milligan) This represents a
6 forecast of spending.

7 Q. Yes. And I guess what you're
8 telling me is that that 520 that's anticipated, and
9 assuming it's accurate, includes both capital and
10 operating?

11 A. (Milligan) That's correct.

12 Q. And you're only looking for
13 recovery of the operating expenses; correct?

14 A. (Milligan) In the current
15 application, that's correct.

16 Q. Okay. Are you able to tell me
17 whether the IESO NS is currently on track on the \$820,000?

18 Is it 20? Yeah.

19 A. (Milligan) So I have no

1 | information that that would have changed materially, Ms.
2 | Rudderham.

3 | **Q.** Okay. And what policy or
4 | procedure are you using to categorize these costs as
5 | between capital and operating?

6 | **A.** (McFeters) Our capital accounting
7 | policy follows accounting standards set under IFRS. We
8 | have chosen IFRS accounting standards as the accounting
9 | framework for the IESO.

10 | **Q.** So do you have a separate
11 | capitalization policy?

12 | I know that there was a draft
13 | capitalization policy provided in response to an IG IR.
14 | Is there something separate that you're referring to, or
15 | is it that?

16 | **A.** (McFeters) I believe last week
17 | there was an undertaking for us to provide our accounting
18 | policies.

19 | **Q.** Okay. So it would be under that.

1 We'd be able ---

2 A. (McFeters) Correct.

3 Q. --- to see that under there.

4 All right. That's helpful.

5 **THE CHAIR:** Mr. McFeters, are you able
6 to give in broad strokes sort of a high-level overview of
7 how you're dividing those, in terms of capital and
8 operating, procurement?

9 **MR. McFETERS:** I think really -- in
10 really broad strokes, I guess it's really the -- under the
11 accounting standard, the definition of an asset with
12 future value is required for it to be capital to be on the
13 balance sheet versus operating expenses would be
14 determined to not meet that standard.

15 **THE CHAIR:** So on the ground, though,
16 here you're saying that that includes capital -- that
17 those numbers include capital in operating. And can you
18 provide a "for example" context for me to explain how
19 you've actually allocated your costs between capital and

1 | operating?

2 | (SHORT PAUSE)

3 | MR. McFETERS: In, I guess, very broad
4 | strokes, the costs that can be directly attributable to
5 | the projects and have value that can be transferred to a
6 | proponent as part of this RFP process would meet that
7 | requirement.

8 | So there are costs associated --
9 | directly associated with obtaining permits and
10 | environmental approvals that have been included as capital
11 | costs of the project. Operating costs have been more when
12 | we're doing planning work with consultants. Discussions
13 | on how to proceed doesn't meet that requirement when it's
14 | really general. And those are -- that would be an example
15 | of something that would be expensed under that procurement
16 | heading.

17 | THE CHAIR: Thank you very much.

18 | BY MS. RUDDERHAM:

19 | Q. So those planning expenses or

1 | those operating expenses the IESO NS is still anticipating
2 | to be refunded that through the successful proponent. Is
3 | that right?

4 | **A.** (Milligan) Yes, that's correct.

5 | **Q.** Now, those capital costs that
6 | have been incurred -- and I know you're not able to tell
7 | me how much of that is in there, and it's not currently in
8 | the budget. What happens if there is no successful
9 | proponent to reimburse those capital costs that are not in
10 | the revenue requirement currently before us? What happens
11 | to those?

12 | **A.** (Milligan) So I think, Ms.
13 | Rudderham, some help with context setting for that one
14 | might be that this procurement is being undertaken in
15 | alignment with the clean power plan, previously completed
16 | integrated resource plans, and reflects the urgent need
17 | for capacity in Nova Scotia that's been referred to
18 | through multiple proceedings, including as recently from
19 | this Board as the review of the cold weather event that

1 | happened in January of this year where the urgency and
2 | necessity -- you could find the decision from the Board
3 | there, but the Board reminded both Nova Scotia Power and
4 | IESO Nova Scotia of the urgent necessity to continue to
5 | meet all of the NERC and NPCC obligations for maintaining
6 | sufficient capacity on the system.

7 | [10:30:00] That is what drives all of the work
8 | that we're doing here related to this procurement, and
9 | it's of incredible importance to be undertaken in a timely
10 | manner.

11 | A specific note around your question,
12 | then, would be that although -- if in the eventuality that
13 | this procurement did not proceed, those costs could
14 | continue to be capitalized by the IESO to potentially be
15 | used in a future procurement because they will continue to
16 | have value as part of developing that potential project.
17 | And so a determination could be made at that time around
18 | approach.

19 | (10:30:31) Q. Okay. Are those capital costs,

1 | either from the prior fiscal year or the current fiscal
2 | year -- are those being added to the deferral account?

3 | A. (Milligan) Not at this time.

4 | Q. And they're not anticipated to be
5 | added at all.

6 | A. (Milligan) Correct.

7 | Q. Okay. The procurement costs that
8 | we're going over here, can you explain to me why they are
9 | included under the section 29 of the *More Access to Energy*
10 | Act expenses, the revenue requirement, rather than section
11 | 30, which includes the process for costs for the energy
12 | resource supply contracts and along with the
13 | administrative cost of those contracts?

14 | **(SHORT PAUSE)**

15 | A. (Milligan) Thanks for the pause
16 | there, Ms. Rudderham.

17 | Again, just being very careful around
18 | a potential legal question has come up a couple times this
19 | morning in the interpretation of legislation, but I think

1 the position of IESO Nova Scotia is that the costs that
2 have been included in this Application are all consistent
3 with section 29 of the Act and that's why they're included
4 in this Application.

5 MS. RUDDERHAM: I'll have further
6 questions on that, Mr. Chair, but I'm wondering if now
7 would be a good time to break for the morning because I
8 have just a couple more categories to go through.

9 THE CHAIR: Thank you, Ms. Rudderham.
10 So yes, I think it's an appropriate to
11 take our midmorning break. So it's almost 25 to, so we'll
12 come back at 10 to 11:00.

13 MS. RUDDERHAM: Sounds wonderful.
14 Thank you, Mr. Chair.

15 --- Upon recessing at 10:33 a.m.

16 --- Upon resuming at 10:50 a.m.

17 CHRIS MILLIGAN, Resumed:

18 JOHNNY JOHNSTON, Resumed:

19 MIKE McFETERS, Resumed:

1 **THE CHAIR:** So when you're ready again
2 there, Ms. Rudderham.

3 **MS. RUDDERHAM:** Thank you.

4 **CROSS-EXAMINATION BY MS. RUDDERHAM, (cont'd)**

5 **Q.** So I wanted to ask a few
6 questions about the cost recovery mechanisms that are
7 currently being contemplated by the IESO NS. And I know
8 we've touched on it a little bit, so I just wanted to
9 clarify a few things.

10 So currently, the IESO NS is
11 contemplating two separate mechanisms, one under 29 of the
12 *More Access to Energy Act*, and one under 30 of the *More*
13 *Access to Energy Act*. Am I correct on that?

14 **A.** (Johnston) So there's a few
15 different mechanisms the IESO is looking to recover its
16 costs from, and we're trying to do that in a way that, as
17 best can, minimizes the cost to customers.

18 And so as we've talked about this
19 morning, we've talked about the recovery of procurement

1 costs from successful proponents directly. We have
2 talked, I think last time we met, around us directly
3 charging customers that are doing interconnection
4 requests, for example, where they directly pay for the
5 costs that they're imposing on the organization. And then
6 as you highlight, through the *More Access to Energy Act*,
7 we also have both section 29 and section 30.

8 Q. Okay. So those procurement costs
9 is kind of what I'm looking for.

10 You've indicated that you're looking
11 for the proponent to pay directly and then also, as I
12 understand your evidence, is they would reimburse those
13 operating expenses from the RFP process as well along with
14 the capital costs we've talked about; correct?

15 A. (Johnston) Yes.

16 **MS. RUDDERHAM:** Okay. Now, is it your
17 understanding that that -- so -- okay, here. Why don't we
18 -- Mr. Norwood, do you mind pulling up the *More Access to*
19 *Energy Act*, section 30? Right there.

1 Oh, it -- do you mind just zooming out
2 because subsection (1) is on one page?

3 **BY MS. RUDDERHAM:**

4 **Q.** Can the panel see that?

5 **A.** (Johnston) (Inaudible - no
6 microphone).

7 **Q.** Why don't we just look at
8 subsection (1) first, and then we can look at subsection
9 (2), or give you a moment to familiarize yourself with the
10 sections.

11 Can you see that better?

12 It's 30.

13 **A.** (Johnston) This Application's
14 under 29.

15 **Q.** No, I know, but I'm trying to
16 understand how they work together.

17 **A.** (Johnston) Okay.

18 **Q.** So section 30(1) says:

19 The IESO shall apply to the Energy
20 Board for recovery of costs for energy

1 resource supply contracts, and any
2 costs incurred by the IESO for the
3 administration of those [costs],
4 respecting settlements or payments
5 under contracts for energy resources
6 obtained through procurement
7 activities or through reassignments of
8 existing energy supply agreements from
9 NSPI.

10
11 That's what that says there?

12 A. (Johnston) I believe you read
13 that correctly.

14 Q. Okay. Can you explain to me how
15 the IESO is interpreting what the costs associated with
16 the administration of those -- of contracts means?

17 A. (Johnston) So I think the
18 position of the IESO is that section 30 is for us to bring
19 forward costs when we have an energy resource cost that
20 would be providing benefit to customers and coming into
21 service, and we don't have that at this point in time.

22 Q. So are you saying that this only
23 applies once there's a tolling agreement?

24 A. (Johnston) So, I mean, I think

1 the -- we haven't applied for anything under this yet
2 because we haven't seen an energy supply contract come
3 forwards. And you know, we've -- there's still lots of
4 things to be worked through.

5 THE CHAIR: Just in terms of the
6 things to be worked through, just so that I'm clear on
7 this, you do have some procurement costs that you're
8 including in the application for the revenue requirement
9 this year under section 29.

10 MR. JOHNSTON: That's correct.

11 THE CHAIR: And as I understand it
12 that the intent is that at least some portion of those
13 costs in future could potentially be transferred to some
14 other proponent who is providing a resource and refunded
15 back to customers through IESO Nova Scotia; correct?

16 MR. JOHNSTON: Yes. So the intent
17 here would be to be able to defer customers having to pay
18 those costs by the proponent picking those up so that it
19 will benefit customers.

1 **THE CHAIR:** Right. But just in terms
2 of the fuzziness here that I'm struggling with, and maybe
3 Ms. Rudderham is trying to get at in her questions, you've
4 got -- those procurement costs you're claiming under
5 section 29 could potentially be refunded back under
6 section 29 and then subsequently claimed by the proponent
7 through section 30, all the same costs that we're talking
8 about.

9 **MR. JOHNSTON:** That's true.

10 **THE CHAIR:** Okay.

11 **BY MS. RUDDERHAM:**

12 **Q.** So these additional costs for the
13 administration of the contract or in relation to the
14 contract itself under section 30, how is the IESO
15 currently recording those costs versus the section 29
16 costs? Or are you saying they're one and the same?

17 **A.** (Johnston) So at this time,
18 there's no section 30 costs being recorded or anticipated
19 from the asset.

1 Q. Okay. So then does that mean
2 that the IESO NS's understanding of what the
3 administration of the costs means under section 30 does
4 not include the procurement cost or the administration of
5 the RFPs in relation to these contracts?

6 A. (Johnston) It means that the IESO
7 is not intending to recover those costs through a 30
8 section application.

9 Q. Does the IESO currently have an
10 internal policy or guide as to what costs fall under which
11 section, what the meaning of these -- of this section
12 would mean or what the meaning of administration -- the
13 costs for administration of those contracts would mean?

14 A. (Johnston) Not at this time.

15 Q. Okay. So if the procurement
16 costs are recovered through the revenue requirement, I
17 believe you said the capital costs and direct costs are
18 recovered directly from the Proponent. What would this
19 separate cost recovery mechanism include, then? What

1 | costs are contemplated there, then?

2 | (SHORT PAUSE)

3 | [11:01:39] A. (Milligan) So Ms. Rudderham, IESO
4 | Nova Scotia's position on section 30 in the *More Access to*
5 | *Energy Act* would be that it -- as it notes and as you read
6 | into the record, it's costs for energy resource supply
7 | contracts. And so an example would be costs under a
8 | tolling agreement, such as the one being contemplated for
9 | the current procurement, would be an example of a cost
10 | that would be recovered under that section.

11 | Q. And it also includes the -- the
12 | costs associated with the administration of that contract;
13 | correct?

14 | A. (Milligan) So I note that that's
15 | there in the reading of section 30.

16 | Q. So why, then, does the 70,000
17 | that you've included in the revenue requirement for the
18 | New Brunswick Power contract and the operating costs for
19 | that, why is that included in the revenue requirement and

1 not under section 30?

2 **A.** (Milligan) So the position of our
3 reading of that section would be that that is a
4 distinction between the cost to put that contract in
5 place, a one-time cost, versus an ongoing administration
6 cost, which would appear to be included in section 30 in
7 the way that read it into the record.

8 **Q.** I had thought that the evidence
9 was that the amounts that are included in the current
10 revenue requirement wasn't to put it in place because the
11 polling agreement is in place. The amounts included in
12 the revenue requirement was the administration.

13 And perhaps I'm wrong on what the
14 evidence was. I'm just clarifying.

15 **A.** (Milligan) You'd asked about the
16 70,000, which I believe was relating to the New Brunswick
17 agreement.

18 **Q.** Correct.

19 **A.** (Milligan) So that's what I'm

1 | referring to there. That was the cost to put that
2 | agreement in place.

3 | Q. So -- okay.

4 | And so then the IESO is taking the
5 | position that none of the RFP costs would be included
6 | under section 30 for the procurement or the execution --
7 | the costs leading up to the execution of the contract.

8 | A. (Milligan) So I want to make sure
9 | I'm providing you with a clear answer because you asked
10 | about the RFP, but you've also been discussing the New
11 | Brunswick contract.

12 | Q. Yeah. I'm just trying to
13 | understand.

14 | I think the line you're drawing is
15 | that this section only comes into play once a contract is
16 | executed. Is that what I'm understanding?

17 | A. (Milligan) So I would -- I
18 | believe we've been consistent in our view that those one-
19 | time procurement costs we've discussed, we haven't

1 | discussed that any of those would be recovered by IESO
2 | Nova Scotia through a section 30 application specifically.
3 | Our interpretation or our position on reading that section
4 | is that it's intended to refer to ongoing or operational-
5 | type costs, ongoing costs once there is an energy supply
6 | contract in place, that those shall be recovered from
7 | customers under that section.

8 | **Q.** Okay. Is there some sort of
9 | policy or document internally that articulates the
10 | separate recording of these costs as you've described as
11 | between section 29 revenue requirement and the section 30,
12 | or is that something that is on the to-do list?

13 | **A.** (Milligan) So I think earlier
14 | today we discussed a previous undertaking around
15 | accounting policies to be provided, and I think Mr.
16 | Johnston had indicated earlier that we weren't currently
17 | recording any costs for section 30 recovery.

18 | **Q.** No, I'm wondering if there's
19 | definitions internally that are being used to ensure that

1 | there's a consistent application of these -- the
2 | understanding of the Act within IESO.

3 | **A.** (Milligan) So as we've discussed
4 | this morning, we continue to account for all of our costs
5 | under our IFRS standards and, as we noted, there have been
6 | no section 30 costs yet incurred, and so that has not yet
7 | had to be addressed.

8 | **Q.** So I guess the answer is no,
9 | there's no current document that would articulate what the
10 | definition is within IESO.

11 | **A.** (Milligan) Not at this time.

12 | **Q.** And there's an intention to
13 | prepare some sort of document to articulate that, I
14 | assume?

15 | **A.** (Milligan) Yes. So again, as
16 | we've discussed and as the IESO continues to develop as an
17 | organization and address its mandate, that documentation
18 | will necessarily continue to evolve.

19 | **Q.** Do you have a timeline on when

1 | that would occur?

2 | A. (Milligan) I do not.

3 | Q. So currently, the IESO has one
4 | tolling agreement with NB Power; correct? We've discussed
5 | that, the RIGS Project.

6 | A. (Milligan) Yes.

7 | Q. Now, am I correct that the
8 | payments under that agreement would begin in fall 2028?

9 | A. (Milligan) That's the anticipated
10 | timeline.

11 | Q. Okay. So can the IESO say when
12 | they anticipate filing for this cost recovery mechanism
13 | under section 30, given that timeline?

14 | A. (Milligan) Not at this time.

15 | Q. Has the IESO conducted any work
16 | internally in relation to formulating this cost recovery
17 | mechanism or the definitions we discussed?

18 | MR. FUREY: Mr. Chair, that would
19 | likely fall under litigation privilege.

1 **MS. RUDDERHAM:** I'm not sure it does
2 fall under litigation privilege. I'm not doing it for the
3 purposes of litigation. I'm doing it for the purposes of
4 establishing a mechanism.

5 **THE CHAIR:** Could you repeat your
6 question?

7 **MS. RUDDERHAM:** I was just asking --
8 what I'm trying to understand is what's the current state
9 of the process for the section 30 recovery mechanism.

10 I've been told that there is no date
11 as to when that would happen, and so I kind of want to
12 understand whether any work has been completed in
13 furtherance of this cost recovery mechanism.

14 **THE CHAIR:** Mr. Furey?

15 [11:09:51] **MR. FUREY:** I would say any analysis,
16 Mr. Chair, of what the IESO may ask this Board for in the
17 future, which is still not decided from what I've heard,
18 the options available, the ultimate decision and
19 recommendations of the Board of Directors on that is --

1 and this is a somewhat adversarial process. The plans of
2 the IESO in making plans for what its regulatory
3 application will be, I would submit, are always protected
4 by litigation privilege.

5 THE CHAIR: Ms. Rudderham, is your
6 intent to get into what has been analyzed or -- I'm not
7 really sure what you're looking for.

8 MS. RUDDERHAM: I want to understand
9 what the status of this section 30 cost recovery mechanism
10 currently is, whether there has been analysis done. I'm
11 not looking for what that was. I just want to understand
12 what the status of this application is, especially where
13 payments are coming due in the fall of 2028.

14 THE CHAIR: Right. And I thought the
15 evidence was they haven't done any work on that yet, but I
16 may be ---

17 MS. RUDDERHAM: And maybe that's --
18 there's no work ---

19 MR. MILLIGAN: That's correct, Mr.

1 Chair.

2 **BY MS. RUDDERHAM:**

3 Q. Okay. I want to skip topics to
4 follow up on the interim financial relief that was
5 included under this Application.

6 So the Board approved an interim
7 financial relief for the IESO on February 25th, 2026
8 directing that the NS Power provide a monthly amount to
9 accrue in a separate deferral account from the FAM with
10 interest at NS Power's weighted average cost of capital.
11 Is that a fair summary of what occurred?

12 A. (McFeters) Yes.

13 Q. And the allocation and recovery
14 of that interim deferral account balance from customers
15 has not yet been determined; correct?

16 A. (McFeters) Sorry; could you
17 repeat that?

18 Q. The allocation and recovery of
19 those interim account balance has not been determined yet?

1 A. (McFeters) Yes, that's correct.

2 Q. Are you able to advise the Board
3 today on what the status of that work is, the allocation,
4 the recovery?

5 A. (Johnston) So this would link
6 back to the conversation we had last week, which was that
7 we had just provided information to the parties, I think,
8 last Tuesday. We were meeting on Thursday, the day after
9 the first day of this hearing. With us being sworn in, I
10 don't have an update on the exact timing of -- or
11 discussions that were had there just in case they overlap
12 with what we had here.

13 So I don't have an update, but the
14 intention would be that as part of the bringing forwards
15 of what the ongoing mechanism would look like, that's
16 going to have to address how one unwinds the temporary
17 payments.

18 Q. Okay. So it's all wrapped under
19 that recovery mechanism ---

1 A. (Johnston) I think it's all going
2 to come together, yeah.

3 Q. Okay. Are you able to confirm
4 what the current account balance is for those interim
5 payments?

6 THE CHAIR: Ms. Rudderham, just so I'm
7 clear on the question, we've got payments being made by
8 Nova Scotia Power to IESO Nova Scotia. Nova Scotia Power,
9 presumably, at some point is going to need to recover
10 those costs from its customers. Are you asking about how
11 it intends to collect and allocate or -- I'm just not sure
12 what ---

13 MS. RUDDERHAM: I just want to
14 understand how the whole mechanism is going to work.

15 BY MS. RUDDERHAM:

16 Q. And it sounds like it's all going
17 to be wrapped up in the application that's coming forward
18 under section 29. That's what, Mr. Johnston, your
19 evidence was?

1 A. (Johnston) I believe that is our
2 intent. And so I mean, I think the way that we would --
3 so I think at least the way that I would think about it,
4 and I think the team's on the same page, and apologies if
5 I'm slight off-piste here, but is we've got an application
6 for revenues for '25-26, we've got one pending here for
7 '26-27, and I think, as we come forwards, we would be
8 looking to, on one hand, deal with how those costs can be
9 appropriately recovered from customers and then sort of
10 tied into that is we've had essentially this prepayment
11 from Nova Scotia Power that needs to be in some ways
12 unwound in an appropriate way.

13 And so I think the way -- that's sort
14 of the way that I sort of almost think about it, is let's
15 keep them separate because otherwise it gets really,
16 really confusing for everyone, and let's make sure it's
17 sort of transparent and fair to revenue applications. And
18 then it will be a case for us then to work with Nova
19 Scotia Power in terms of how do we unwind the payments

1 | they've given to us in a way that doesn't cost them any
2 | money and doesn't cost customers any money.

3 | Q. And what's the status of those
4 | discussions with NS Power as to how to unwind it?

5 | A. (Johnston) So I don't know
6 | because I've been sworn in for the last week, but clearly,
7 | I think, to the two-stage approach, I think the important
8 | piece is landing what the ongoing recovery mechanism looks
9 | like and then there's a separate sort of conversation to
10 | be had with Nova Scotia Power in terms of how we work our
11 | way through that.

12 | Clearly the Board's order on this was
13 | clear that there was a WACC associated interest cost to be
14 | tied with those costs. and so as we sort of think about
15 | our role, and certainly the costs that will come through
16 | the IESO, I think we talked about it last week, that
17 | because of that fee, we've been able to avoid having to go
18 | to the bank and so we've had some reduced interest costs
19 | on one hand, which is great. On the other hand, we've now

1 | got this sort of WACC payment to Nova Scotia Power that I
2 | think will more than offset that.

3 | Q. Okay. Does the IESO intend on
4 | including an update of that progress in their quarterly
5 | reporting?

6 | A. (Johnston) I think the intent at
7 | this time is that there will be a whole separate filing on
8 | the fee, and that's the appropriate mechanism for updating
9 | everyone on the progress.

10 | Q. So that separate filing will come
11 | before the next quarterly report, is what I'm gathering
12 | you're saying.

13 | A. (Johnston) I think that will
14 | depend, as we talked about last time, where we end up with
15 | our stakeholders, but that would be my hope for sure.

16 | Q. Okay. And I know we don't have
17 | the unaudited statements before us today, but I believe
18 | your evidence was that the IESO was coming in at about
19 | five million, which is about a \$300,000 reduction from

1 | what was budgeted for the 2025/2026 year; correct? Give
2 | or take.

3 | **A.** (Johnston) Give or take, that's
4 | correct.

5 | **Q.** That 300,000, is that actual
6 | savings or are those amounts that are being deferred to a
7 | future year?

8 | **A.** (Johnston) I fear we may get back
9 | into the conversation around the deferral account. And so
10 | the way that -- and it's tricky because, of course, we
11 | have no income coming in yet. And so if we ignore that
12 | for a second, we've put in a revenue application for '25-
13 | 26 where we thought we would spend \$5.3 million. What
14 | we're saying is we actually only spent \$5 million. And so
15 | ultimately, as this sort of flows its way through, we need
16 | to recover \$5 million from customers, not 5.3, but that's
17 | not really a saving. It's still -- I think, as Mr. Chair
18 | pointed out last time, it's still \$5 million and so it's
19 | less than it would have been otherwise.

1 Q. What I'm wondering, is that
2 300,000 that would have been included in the first revenue
3 requirement, has that now pushed over into the current
4 revenue requirement, or is that actual true savings to the
5 IESO?

6 A. (Johnston) So in terms of how we
7 talked about the deferral mechanism last time, we're
8 basically saying as we get through our audited statement
9 process, we will firm up the exact number, but for
10 argument's sake let's call it \$300,000.

11 And then we would, in our next revenue
12 application for '27/'28, be bringing forward that there is
13 essentially a payback of \$300,000 that should be offset
14 against the '27/'28 Revenue Application, assuming that
15 it's deemed that the rest of the costs in our '25/'26
16 Application or cost actuals were deemed as prudent.

17 [11:20:05] Q. Maybe I'm not being abundantly
18 clear. That \$300,000 that was not spent, presumably was
19 intended to be allocated to some sort of expense; correct?

1 A. (Johnston) Correct.

2 Q. And that expense did not happen
3 during that timeline.

4 A. (Johnston) Correct.

5 Q. Are those expenses coming due or
6 are they anticipated to come up in the current revenue
7 requirement or in a future revenue requirement?

8 A. (Johnston) That is not the intent.
9 So we are very much trying to compartmentalize our
10 application years, and so if money isn't spent in one year
11 and we think we would need to spend it at some point in
12 future, we would need to therefore put that in an
13 application for why we'd need to spend it in the future.
14 It doesn't just automatically flow through.

15 So the answer is there is no intent
16 for us to be spending that 300,000 on anything else.

17 Q. But is it currently worked into
18 the revenue requirement now before the Board?

19 A. (Johnston) No, because it comes

1 | into the next revenue requirement.

2 | Q. Okay. So what are those savings
3 | from?

4 | A. (Johnston) From anticipated
5 | expenses that weren't spent.

6 | Q. Which were what?

7 | A. (Johnston) So all sorts of
8 | different items. I think we talked about it last time.
9 | For example, we spent less on employees than was intended.

10 | Q. Okay.

11 | A. (Johnston) But then we spent more
12 | on other things that offset. So there's all sorts of
13 | moving parts. That's what we've got to report back on as
14 | part of the plus or minus temps and variance.

15 | Q. Okay. That actually leads nicely
16 | into my next line of questioning. And I want to follow up
17 | some questions that were raised by Mr. Murphy in relation
18 | to the employees and the salaries that are included in the
19 | revenue requirement currently.

1 And I believe IESO NS's evidence was
2 that there's currently 31 employees hired, nine in active
3 recruitment but not yet hired, and then four are
4 outstanding roles not yet posted. Is that a fair summary?

5 **A.** (Johnston) I think that's a fair
6 summary, and we spent some time on that the last meeting.

7 **Q.** Yes. And so the budget currently
8 includes the salaries for 44 employees; correct?

9 **A.** (Johnston) That would be correct.

10 **Q.** But currently there's 13
11 vacancies?

12 **A.** (Johnston) Yes, that's correct.

13 **Q.** Why hasn't the IESO included any
14 sort of vacancy rate or vacancy adjustment within their
15 labour expenses in the revenue requirement?

16 **(SHORT PAUSE)**

17 **MR. JOHNSTON:** So I fear I'm going
18 back over ground from last week, but really is if we wind
19 the clock back to -- as we're pulling this budget

1 together, as I was pulling this budget together last
2 September, October, the focus was on what do we believe
3 the -- at that point in time the organization we needed,
4 in terms of head count. We put that into the budget on
5 the basis that we need to get those resources filled and
6 it gives good transparency to all in involved with the
7 ongoing costs for the IESO.

8 And as we talked about last time, we
9 recognize that if it turned out that there was some
10 variance in timings from when those roles were ultimately
11 hired, that there would also likely be a variance in
12 consulting support that would offset those. So it was the
13 best view that we could take in terms of budgeting at the
14 time.

15 Q. So is IESO then budgeting a
16 different number of employees, then, for the current
17 fiscal year, other than what's been included in the
18 Application?

19 A. (Johnston) No. We've got 44

1 | budgeted.

2 | Q. Has that changed?

3 | A. (Johnston) No.

4 | Q. Has IESO looked into whether it
5 | would be appropriate to have a vacancy adjustment for the
6 | amounts included, given the current state of the vacancies
7 | and the anticipation that not everyone's going to be hired
8 | on the first day the revenue requirement comes into place?

9 | A. (Johnston) As a 10-month-old
10 | organization that's building itself up, it's just too
11 | early to get to that point in it.

12 | Q. When you're saying it's too early
13 | to get to that point, I'm not sure I understand what you
14 | mean. Are you saying you just haven't looked into it or
15 | that you -- it's not that you disagree with having a
16 | vacancy adjustment, right?

17 | A. (Johnston) I'm saying the maturity
18 | of the organization at this point in its growth, that that
19 | wouldn't be something that I would believe is reasonable

1 to be putting into the organization. If we were 20 years
2 down the line and had five years of data that show what
3 vacancy rates looked like, then that might be a reasonable
4 thing to have, but we're a long way from that.

5 **Q.** Okay. And terms of compensation,
6 I'm going to skip.

7 Last week, we touched on responses to
8 the Board's IR-11(e). I don't think we really need to
9 bring it up, but it was about employees or executives were
10 eligible for a bonus or incentive payments. And the
11 response was that only the CEO is eligible for a bonus or
12 incentive payments, and that the process was currently in
13 development. That's a fair summary of what the evidence
14 is?

15 **A.** (Johnston) Maybe you could
16 elaborate on what you mean by processes in development.

17 **Q.** The response to IR says, "The
18 process and metrics to 42 determine entitlements to
19 bonuses and incentives are currently in development," and

1 I believe the evidence last week was that, yes, it is
2 still in development.

3 A. (Johnston) I think the evidence
4 last week was that objectives were taken to the IESO Board
5 for approval for the CEO and so that isn't what was the
6 evidence last week.

7 Q. Okay. So there are currently
8 objectives that are determinative of what the bonus or
9 incentive is for the CEO?

10 A. (Johnston) Yes.

11 Q. Could we get a copy of that as an
12 undertaking?

13 A. (Johnston) If it's appropriate to
14 be getting individual's objectives, I don't see that as an
15 issue.

16 Q. Ratepayers are paying for that;
17 correct? So can we get that as an undertaking?

18 A. (Johnston) Sure.

19 Q. I didn't hear you. Sorry.

1 A. (Johnston) Yes, we'd be delighted.

2 THE CHAIR: That will be Undertaking
3 U-8. Could you just restate, though, Ms. Rudderham,
4 exactly what it is that you're looking for, just so we're
5 clear?

6 MS. RUDDERHAM: It's a copy of the
7 objectives, I believe is what they're being referred to
8 as, that are used to determine the eligibility for bonuses
9 and incentive payments for the CEO and/or any other
10 executives. That is what the document is. I've not seen
11 the document, but...

12 MR. JOHNSTON: So I think that --
13 we've said before that the only employee that gets a bonus
14 is the CEO.

15 MS. RUDDERHAM: Okay. So then it's
16 just for the CEO.

17 THE CHAIR: Okay. Thank you for that.

18 UNDERTAKING U-8 - To provide a
19 copy of the objectives that are

1 used to determine the eligibility
2 for bonuses and incentive
3 payments for the CEO

4 THE CHAIR: Just so I'm clear, the
5 status of that document, has that been approved by ISEO
6 Nova Scotia's Board or is it still pending?

7 MR. JOHNSTON: For which financial
8 year are we talking about?

9 THE CHAIR: Well, let's start with the
10 revenue requirement that's the subject of this
11 Application.

12 MR. JOHNSTON: Yes, that would be
13 approved.

14 THE CHAIR: Okay.

15 BY MS. RUDDERHAM:

16 Q. Is there a different set of
17 objectives for the 2025/2026?

18 A. (Johnston) Yes, because it is a
19 different financial year.

1 Q. Can we get a copy of that as
2 well?

3 A. (Johnston) Is that relevant to
4 this revenue application?

5 Q. I think it's -- I mean, I think
6 that's for your lawyer to indicate whether there's an
7 objection or not.

8 THE CHAIR: Mr. Furey?

9 MR. FUREY: I object.

10 THE CHAIR: I'm assuming on relevance.

11 MR. FUREY: Yes, Mr. Chair.

12 THE CHAIR: Ms. Rudderham?

13 MS. RUDDERHAM: I mean, I think it's
14 relevant. We're talking about the 2025/2026 actuals.
15 We've got the unaudited statement coming in. We're
16 talking about how bonuses and incentives are being set and
17 paid for in the current revenue requirement, and I think
18 it's relevant to understand how that's been evolving into
19 the current expenses for ratepayers.

1 [11:30:07] **THE CHAIR:** Anything further, Mr.
2 Furey?

3 **MR. FUREY:** Well, I guess, Mr. Chair,
4 where it could eventually become relevant is when -- in
5 the '27-28 application when the prudence of any variances
6 from forecasts for '25-26 is before the Board, it could
7 become relevant then. But in determination of the
8 appropriateness of the forecast for salaries for '26-27,
9 it does not assist the Board in any way, nor does it
10 assist in the Board's determination of whether it's
11 appropriate and on what terms and conditions to approve
12 the deferral account.

13 **THE CHAIR:** Anything further, Ms.
14 Rudderham?

15 **MS. RUDDERHAM:** I don't want to repeat
16 myself.

17 **THE CHAIR:** Okay.

18 **MS. RUDDERHAM:** But I do think it's
19 relevant in terms of progress as to how these are

1 developed and why it's reasonable to set them at the
2 current objectives.

3 THE CHAIR: I think we might be
4 speculating a little bit. I agree with Mr. Furey. It may
5 be relevant when it comes time to recover costs for that -
6 - for the past year in the variance mechanism perhaps.
7 But for the current application, I think if we're getting
8 the current ones, I think we can stick with that.

9 MS. RUDDERHAM: Okay.

10 BY MS. RUDDERHAM:

11 Q. Are you able to tell me what
12 percent is -- for the CEO salary compensation, what
13 percent is base and what percent is at risk?

14 MR. FUREY: So Mr. Chair, I don't
15 object to the question. I think my concern is one of
16 confidentiality. And so if it's important for Ms.
17 Rudderham to understand the answer to that question, I
18 think it's appropriate that we go *in camera*.

19 THE CHAIR: Ms. Rudderham?

1 **MS. RUDDERHAM:** I'm not entirely sure
2 what the grounds for confidentiality would be given that,
3 I mean, when you look at any -- you know, the other ISEOs'
4 reporting, annual reporting, they report the salaries of
5 every single one of their executives, their bonuses, bonus
6 structure. I'm not looking for the amount. I'm looking
7 for what percent is at risk and what percent is his base
8 salary.

9 **THE CHAIR:** Mr. Furey?

10 **MR. FUREY:** I would think, Mr. Chair,
11 that absent a statutory requirement to disclose, this
12 would actually fall under protected information under
13 privacy legislation. It is personal information specific
14 to an individual, specific to their employment contract.

15 I understand this Board operates under
16 a different regime and relevance rules the day. But the
17 Board does have a confidentiality process in place for a
18 reason, and this is personal information related to a
19 specific individual.

1 Again, I'm not saying it's not
2 relevant. By all means, the question can be answered. I
3 just don't think it should be answered on the public
4 record.

5 **THE CHAIR:** Ms. Rudderham, my
6 inclination, you know, forced to deal with this on the fly
7 without getting thorough comments on confidentiality
8 requirements, is to defer to confidentiality for this sort
9 of thing which would be similar to how it's treated in
10 other matters that the Board appears before, under sort of
11 general confidentiality requirements.

12 So I agree with Mr. Furey. I think
13 the questions are relevant, but we may need to go into a
14 confidential session to deal with them, which you are
15 welcome to do.

16 **MS. RUDDERHAM:** I'm just thinking if I
17 can accomplish what I need to without going into a
18 confidential session. Just give me one moment.

19 **THE CHAIR:** Sure.

1 BY MS. RUDDERHAM:

2 Q. Would the objective document
3 that's going to be produced as an undertaking, would that
4 outline the percentage of what is base and what is at
5 risk?

6 A. (Johnston) No, it would not.

7 Q. Would it outline what the quantum
8 or maximum amount of a bonus would be?

9 A. (Johnston) No, it won't.

10 Q. Is there currently a quantum or
11 maximum amount of a bonus?

12 A. (Johnston) Yes, there is.

13 Q. Is that in an internal document?

14 A. (Johnston) It's in my employment
15 contract.

16 Q. In the annual report that ISEO
17 will be filing with the year as under the *More Access to*
18 *Energy Act*, does the ISEO anticipate outlining the
19 consecutive -- or the executive compensation as is done in

1 | Ontario and Alberta?

2 | A. (Johnston) We've not designed
3 | that document yet. So the honest answer, I don't know.

4 | Q. What's the current status of that
5 | process?

6 | A. (Johnston) To be kicked off.

7 | Q. To be what?

8 | A. (Johnston) Kicked off. We
9 | haven't started it.

10 | Q. Okay. Do you have a timeline on
11 | when the ISEO anticipates filing its annual report?

12 | A. It's in the Act. I think it's
13 | October, but I might be off on that.

14 | Q. I think the Act says six months
15 | from the end of the fiscal year. So yes, October is when
16 | you're filing it.

17 | So what's the status of that -- I
18 | guess you've said you've not started any of the process as
19 | to what it's going to look like, what it's going to

1 include. When will ISEO be looking at that?

2 **A.** So a -- and I almost feel like I
3 need to remind everyone that this is an organization of 30
4 people, most of whom are engineers, that are trying to
5 manage the system and do system studies and the IRP and
6 get new resources on. And so we have a very small team
7 that sits on top of that.

8 And so, you know, our priority right
9 now is getting through the audited statements and then we
10 would look to sort of kick off the process after that to
11 make sure we've got a report by October as required.

12 **Q.** Is the ISEO able to confirm what
13 the percentage of the base and risk is, or the quantum or
14 maximum amount of the bonus is, in a confidential
15 undertaking?

16 **A.** Yes.

17 **THE CHAIR:** That will be Undertaking
18 U-9.

19 And just could you repeat what you're

1 | looking for? There were several elements in that, Ms.
2 | Rudderham.

3 | MS. RUDDERHAM: I'm just looking for
4 | what percent of the CEO compensation cost built into the
5 | 2026/2027 revenue requirement is a base and what is at
6 | risk, and then confirmation of what the quantum or maximum
7 | amount of the bonus is depending on how the bonus
8 | structure is created.

9 | THE CHAIR: Thank you.

10 | UNDERTAKING U-9 - To file in
11 | confidence what percent of the
12 | CEO compensation cost built into
13 | the 2026/2027 revenue requirement
14 | is a base and what is at risk as
15 | well as confirmation of what the
16 | quantum or maximum amount of the
17 | bonus is depending on how the
18 | bonus structure is created

19 | BY MS. RUDDERHAM:

1 Q. Now, the objectives that would
2 govern the incentive payments, would the ISEO agree that
3 the targets under those objectives should be aligned with
4 ratepayer interests?

5 A. (Johnston) A hundred (100)
6 percent. I mean, the whole ambition of the ISEO is to
7 align with ratepayer interests, so yes.

8 Q. And where that hasn't been filed,
9 I assume that that means the ISEO takes the position that
10 it does not need Board approval?

11 A. That would be our current
12 position.

13 Q. And my friend, Mr. Murphy, asked
14 some questions last week on behalf of the Consumer
15 Advocate about the compensation for the Board member
16 compensation package which IESO relied on consultation
17 from -- is it Hugessen? I see you nodding your head yes.

18 A. (Johnston) Yes, that's correct.

19 Q. Okay. And there was an

1 | undertaking provided for all the -- for the materials that
2 | Hugessen would have provided you in developing the Board
3 | member compensation package. That's what the undertaking
4 | is?

5 | A. (Johnston) That's correct.

6 | Q. Was Hugessen's mandate simply for
7 | setting the Board compensation or was it for other members
8 | of the exec group?

9 | A. (Johnston) This is all before my
10 | time, but my understanding is that it was purely for Board
11 | compensation.

12 | Q. Okay. Was there any consultation
13 | done in terms of setting the compensation for CEO?

14 | A. (Johnston) I believe there was,
15 | but obviously it was before my time.

16 | [11:40:01] Q. Do you know who the consultant
17 | was?

18 | A. (Johnston) I don't.

19 | Q. Are you able to provide the

1 | documentation similar to what would be produced for the
2 | Hugessen undertaking in relation to what was done for the
3 | CEO compensation?

4 | **A.** (Johnston) So I honestly don't
5 | know what records the IESO would have on that, but if we
6 | have them, yes.

7 | **Q.** Perhaps an undertaking to ---

8 | **A.** (Johnston) At least explore
9 | what's available.

10 | **Q.** To explore and produce if there's
11 | anything available.

12 | **THE CHAIR:** So that's for the
13 | documentation relating to any work done to assess CEO
14 | compensation.

15 | **BY MS. RUDDERHAM:**

16 | **Q.** And in terms of the -- oh, sorry.

17 | **THE CHAIR:** Undertaking U-10.

18 | **UNDERTAKING U-10 - To explore and**
19 | **produce documentation relating to**

3 **MS. RUDDERHAM:** I jumped ahead. I
4 apologize, Mr. Chair.

6 Q. And in terms of the work done by
7 Hugessen or this other consultant, was there a
8 benchmarking study or comparison of what the salaries are
9 for other IESOs in Canada, say, Ontario or Alberta?

12	Q. Both. Either/or.
----	----------------------------

17 Q. No, and I know, I'm just
18 wondering if the undertakings that have been provided
19 would include a benchmarking study or if there's ---

1 A. (Johnston) If one was done, it
2 would be part of that report.

3 Q. Okay. For either Hugessen --
4 there wasn't a separate benchmark and study internally
5 done at IESO. Okay.

6 A. (Johnston) You expect a lot from
7 us.

8 Q. I mean, yes, we do.

9 And I have one more area of
10 questioning and it has to do with HST and tax exposure.
11 I'm not sure if this is best left for McFeters or ---

12 A. (Johnston) Almost definitely.

13 Q. Okay. So in response to a Board
14 IR, which is Board IR-29 -- I don't think we need to bring
15 it up -- the IESO Nova Scotia provided a written KPMG tax
16 opinion, which is dated February 18, 2026, which expresses
17 the position that amounts charged by IESO NS to recover
18 its approved revenue requirement will generally be subject
19 to HST at 14 percent. Is that your understanding as well?

1 **THE CHAIR:** Just before we get too
2 far, is that opinion in the file confidentially?

3 **MS. RUDDERHAM:** No.

4 **THE CHAIR:** No? Okay.

5 **MS. RUDDERHAM:** I don't believe so,
6 and if it is I ---

7 **THE CHAIR:** Mr. Furey?

8 **MR. FUREY:** I don't believe it's
9 confidential.

10 **THE CHAIR:** Okay. Thank you.

11 **MS. RUDDERHAM:** You scared me there
12 for a second, Mr. Chair. I thought I walked right into
13 it.

14 **MR. McFETERS:** Yes, that's my
15 understanding.

16 **BY MS. RUDDERHAM:**

17 **Q.** Now, in response, I believe, and
18 correct me if I'm wrong, IESO Nova Scotia's understanding
19 is that -- or position is that the net economic effect on

1 customers will be neutral because Nova Scotia Power can
2 claim input tax credits. Is that right?

3 **A.** (McFeters) That is our
4 understanding, yes.

5 **Q.** But you don't have a concrete
6 understanding as to whether or not the revenue requirement
7 either from last year or for this year will in fact have
8 an additional 14 percent on top charged to customers?

9 **A.** (McFeters) So I -- HST is
10 complicated, and none of us are experts, but our -- and
11 clearly in the Revenue Application we do not add HST on
12 top of it. But our understanding is yes we would -- in
13 recovering the revenue requirement, HST would be added.
14 And then this is where I hesitate a little bit, because I
15 don't know the internal workings of Nova Scotia Power, but
16 my understanding is when they further charge -- recover on
17 their side from ratepayers they would be adding HST to it
18 on their side so that to Nova Scotia Power it nets to
19 zero, but ultimately the ratepayer does pay HST on that

1 amount. But this is really outside of our revenue
2 requirement itself.

3 Q. So when the revenue requirement
4 is recovered from a market participant, say NSPI, you're
5 saying IESO would be seeking only the amount here, not
6 plus 14 percent tax from NSP?

7 A. (McFeters) No, no. No, that
8 wasn't what I had said, or if I -- if that's how it came
9 across, that was a mistake. No, we would recover the
10 revenue requirement and have to add the 14 percent to
11 follow the tax advice that's been provided to us by the
12 experts.

13 Q. Okay. And then you're saying
14 that the revenue requirement amount that would reach a
15 ratepayer might not be -- I just -- I guess I'm not
16 understanding how it flows through or what is -- you're
17 looking for approval of the revenue requirement plus 14
18 percent on taxes?

19 A. (Johnston) So I think the

1 language in the Application was for the revenue
2 requirement plus applicable taxes.

3 Q. Okay.

4 A. (Johnston) I think through the IR
5 process -- you've referenced the advice that we've
6 received from KPMG. And so in a world where a customer
7 was paying -- I'm making numbers up to keep them simple --
8 \$100 on their bill for cost from Nova Scotia Power and
9 then there became a \$1 cost that needed to get added to
10 that from the IESO, there's two paths that it could go
11 through, I think. So one could be that we pass the \$1 on
12 to Nova Scotia Power. Nova Scotia Power passes the \$101
13 on to customers. HST would be applied to the \$101 from
14 Nova Scotia Power. What our advice has been is as we pass
15 on the \$1 to Nova Scotia Power, HST would be added to
16 that, so it would be \$1.14. But you wouldn't then double
17 -- customers wouldn't then be paying double. They would
18 still be paying the same amount had we just passed on the
19 \$1 without the HST, because Nova Scotia Power, as they

1 | passed on their cost the customers, would still be having
2 | HST on that.

3 | Q. Okay. And has the IESO contacted
4 | NSPI or discussed this issue with NSPI or the market
5 | participants as to how this is going to be dealt with?

6 | A. (Johnston) So this is part of the
7 | conversation all tied into the permanent fee, so yes.

8 | Q. Okay. And in terms of the tax
9 | owing, when is that owed from the prior revenue
10 | requirement, and is there any penalties if it's filed
11 | late?

12 | A. (McFeters) So to make sure I
13 | understand the question, are you asking -- is your
14 | question sort of assuming that we're somehow late because
15 | we haven't collected the 5.3 that's already been approved?

16 | Q. I'm not assuming. I'm asking. I
17 | don't know. I just -- I want to know whether there's any
18 | risk here of ratepayers being charged a penalty if it were
19 | to come in late.

1 **A.** (McFeters) We would not
2 anticipate that to be a problem. The HST becomes due when
3 you invoice, so when a monthly amount, and then it's --
4 we're a monthly remitter, so it's 30 days after that
5 point.

6 **Q.** So the amount being received from
7 NSP currently through the interim relief, is that -- is
8 there HST being paid on that?

9 [11:50:18] **A.** (McFeters) So yes, there's been
10 HST added to the invoice for NSP for the interim fee.

11 **MS. RUDDERHAM:** Could you just give me
12 a moment to look over my notes? I think I'm almost done.

13 **(SHORT PAUSE)**

14 **BY MS. RUDDERHAM:**

15 **Q.** Just for clarification, the IESO
16 NS had indicated that they intend to file an application
17 or a filing with the Board in relation to the
18 implementation budget or the plan; correct? And I mean
19 the Energy Board.

1 A. (Johnston) With regards to Phase
2 II?

3 Q. Correct, yeah.

4 A. (Johnston) That would be our
5 intent, yes.

6 Q. Are the costs in relation --
7 regulatory costs in relation to that built into the
8 current revenue requirement?

9 A. (Johnston) No.

10 Q. So those would be additional.

11 A. (Johnston) Yes.

12 Q. Is it IESO's intent to include
13 those in the deferral account?

14 A. (Johnston) So I think the
15 question assumed a level of granularity in our budgeting
16 that we didn't have, and I think we've taken sort of folks
17 through how we built up our budgets, both in the
18 Application and through IRs. And so as we anticipate --
19 or as we receive incremental costs tied to our legal and

1 regulatory activities, they will be captured in our -- in
2 our overall costs, and to the extent that they are greater
3 by the end of the year than what we had budgeted, then
4 they would be picked up by the variance account.

5 But there was generic high-level
6 assumptions as a brand-new organization for making that
7 budget. And so for example, we hadn't anticipated that
8 we'd have two days here at oral hearings that were part of
9 that bottoms-up build but, of course, there's costs
10 associated with us all being here that will get tracked in
11 that line item no different than any other revenue
12 application and then we'll report on the variance at the
13 end of the year.

14 Q. Okay. And I guess I'm just
15 trying to understand the reasonableness of the budget.

16 Does the budget include the regulatory
17 costs associated with the annual report that's required
18 under the -- under the Act?

19 A. (Johnston) So that would have

1 | been a broad activity that was anticipated, but I think to
2 | the -- the way you're asking the questions is if we sort
3 | of detailed out every activity, and we haven't.

4 | **Q.** What I'm trying to understand is
5 | whether the costs for these items that we're discussing
6 | are going to be above and beyond what's currently included
7 | in the revenue requirement or what's been budgeted for.

8 | **A.** (Johnston) I think it's too early
9 | to say. I mean, I think the -- there is no doubt that our
10 | actuals will vary from what we forecast. We did the best
11 | that we could when we forecast our revenue application for
12 | the year at this point in time.

13 | We've not seen anything that would
14 | suggest that it was of a magnitude that we needed to in
15 | some way sort of submit new evidence or a new change in
16 | application, and so, you know, that should be, I guess,
17 | the view of -- that we -- you know, maybe back to my
18 | opening comments. We believe the budget in its entirety
19 | is a prudent request to cover the costs of the IESO.

1 Q. You've alluded to changes not of
2 the magnitude that would warrant new evidence or things
3 like that. What magnitude are you referring to? What
4 dollar amount or what percentage amount compared to the
5 overall?

6 A. (Johnston) So I don't think it is
7 a percentage amount. I think, as we talked about last
8 time, the way that the IESO has thought about itself is
9 that we try and put in a fair and reasonable revenue
10 application and then it will take all actions that it can
11 to live within whatever's approved by the Board, but we
12 all know that things move around and so there could be
13 something that pops up in the final quarter of the year
14 that folks didn't anticipate, but we will work hard to
15 manage our costs very diligently within whatever's
16 approved.

17 Q. So when you're saying no
18 magnitude that would warrant it, you're not thinking of a
19 specific number, specific amount; it's simply general?

1 A. (Johnston) I think it's -- as we
2 look at the moving -- lots of moving pieces, do we think
3 this all sits within the 14.9 million application, the
4 answer would be yes.

5 Q. And I believe your evidence last
6 week was the IESO hadn't contemplated the cost recovery
7 mechanism application either under section 29 as in the
8 current revenue requirement budget. Am I correct on that?

9 A. (Johnston) Back to the -- sort of
10 the detailed specificity, no, that would be correct.

11 Q. Okay. Those are all my
12 questions. Thank you. Thank you, panel, for being very
13 patient.

14 THE CHAIR: Thank you, Ms. Rudderham.

15 I think, if memory serves, Mr.

16 MacDuff, you don't -- didn't have any questions?

17 MR. MacDUFF: That's correct, Mr.

18 Chair.

19 THE CHAIR: And Ms. Power, same for

1 | you?

2 | MS. POWER: That's correct, Mr. Chair.

3 | THE CHAIR: And Mr. Kayter, I think

4 | same for you as well?

5 | MR. KAYTER: Mr. Chair, I do have some

6 | questions.

7 | THE CHAIR: Okay. You're up.

8 | MR. KAYTER: Thank you.

9 | Mr. Chair, I let Mr. Mahody know that

10 | I'll have maybe five to 10 minutes of questions, so there

11 | shouldn't be any risk of us running through lunch. Just a

12 | few narrow questions, if I may, please.

13 | THE CHAIR: Please proceed.

14 |

15 |

16 |

17 |

18 |

19 |

CROSS-EXAMINATION BY MR. KAYTER

Q. Mr. Johnston, I'm going to direct my questions to you and Mr. Milligan. They flow from some of your answers. Please feel free whichever of you feels most appropriate to answer the question, though.

Today the Industrial Group asked you about cost recovery under both sections 29 and section 30 of the *More Access to Energy Act*, and you replied at one point that this Application is made only under section 29 of the *More Access to Energy Act*. Is that correct?

A. (Johnston) Yes, that's correct.

Q. And you confirmed that there are no cost recovery sought under section 30?

A. (Johnston) That is correct.

MR. KAYTER: Mr. Chair, I just need to grab my notes.

BY MR. KAYTER:

Q. And in fact, I quoted your evidence today as saying "No section 30 costs have been

1 incurred yet". Is that right?

2 A. (Johnston) That's our current
3 understanding, yes.

4 Q. Thank you.

5 Mr. Johnston, in this proceeding the
6 parties, including some intervenors, have filed
7 submissions and opening statements. Have you reviewed
8 those filings, or have you been sufficiently briefed on
9 them so that I can ask you a few questions?

10 A. (Johnston) I have read them all,
11 yes.

12 Q. Okay.

13 MR. KAYER: I have -- Mr. Chair, I
14 have directed Mr. Norwood on the areas, if necessary.
15 They are pretextual in nature, so probably reference is
16 not required.

17 BY MR. KAYTER:

18 Q. But Mr. Johnston, if reference is
19 required, would you please let me know? We'll give Mr.

1 Norwood a minute to bring them up.

2 In addition to those submissions of
3 the parties, Mr. Johnston, and perhaps Mr. Milligan, you
4 were asked questions on -- you were asked questions last
5 week and again today, and is it fair to say those
6 questions are relatively fresh in your mind and I can ask
7 you some of my own questions about those questions?

8 A. (Johnston) Yes.

9 Q. So my questions are mostly about
10 the questions, rather than your answers, okay, just to
11 narrow your focus.

12 First of all, on June 10th, 2026, an
13 opening statement was filed by the Small Business
14 Advocate, or the SBA. That opening statement, at page 2,
15 lines 16 to 21, states in part, as follows:

16 Another significant concern relates to the
17 issue of ensuring that risks, [related] to
18 spending, procurement, and contracts, are
19 properly assessed and assigned. Whereas
20 with [Nova Scotia] Power, rate classes could
21 be assured that if there was a finding of
22 imprudence by the Board, they would not bear
23 the liability [of] that imprudence, the same

1 has not been confirmed with respect to IESO-
2 NS. This is a significant concern,
3 especially with all of the upcoming changes
4 anticipated as we move along the path to
5 2030.
6

7 [12:00:12] Mr. Milligan or Mr. Johnston, do you
8 recall reading or being briefed on that submission by the
9 Small Business Advocate?

10 A. (Johnston) Yes.

11 Q. Now, at page 202 of the
12 transcript from last week, when you were being questioned
13 by the Small Business Advocate, they put a Board IR to you
14 that stated:

15 Please explain how any variances would be
16 reviewed and approved, and how IESO Nova
17 Scotia will manage any disallowances if they
18 occur.
19

20 Do you recall having had that IR put
21 to you?

22 A. (Johnston) Yes.

23 Q. Mr. Johnston, the SBA then put
24 your reply to those IRs back to you before questioning you

1 further. Your answer, as recorded in the transcript, was
2 from your answer to the IR number 28(e), that's echo, IR-
3 28 echo, which was, and I quote:

4 At this time there is no established
5 methodology on how [the Nova Scotia Energy
6 Board] disallowances might be treated, but
7 the IESO Nova Scotia submits that should the
8 Board deemed costs to be imprudent, an
9 appropriate treatment of those costs can be
10 determined at that time.

11
12 And you referred to:

13 Consideration of disallowances must take
14 into account the IESO Nova Scotia's not-for-
15 profit status, and the particular impacts
16 that they may have on...operations.

17
18 Do you recall providing that answer,
19 Mr. Johnston?

20 A. (Johnston) Yes, I do.

21 Q. Now, at page 258 of the
22 transcript, the Industrial Group put the following
23 question to you as a follow-up to that question of the
24 SBA. And I quote. Question of the IG:

25 And I know we've talked about, you know -- or
26 my friend [has] raised some questions about
27 disallowances. What happens if there are

1 material unforeseen costs that are applied
2 and put into this deferral account and the
3 Board finds imprudent? How are those costs
4 recovered?

5
6 Do you recall that question?

7 A. (Johnston) Yes, I do.

8 Q. Your answer to that, from the
9 transcript, was, and I quote:

10 I think we're now two hypotheticals deep.
11 And in our IR response, our view was that we
12 would have to deal with that when we got to
13 that point in time.

14
15 Do you recall making that response to
16 the question?

17 A. (Johnston) Yes.

18 Q. These questions, Mr. Johnston,
19 from both the IG quoting the SBA and the SBA, and the SBA
20 applying that IR from the Board, would seem to suggest
21 that the legislation permits the Nova Scotia Energy Board
22 to disallow costs, and I'm using "costs" generically,
23 obviously, but with respect to your proposed expenditures
24 revenues requirements and associated costs, what is your

1 belief that the legislation provides for under section 29,
2 as you've framed your application? Obviously, there are
3 approvals, we've talked a lot about approvals, but what
4 are the legislative mechanisms that you understand to
5 exist in that piece of legislation?

6 MR. MAHODY: Mr. Chair, if I could, as
7 I understood the Applicant's position on the
8 interpretation of legislation, it was clear about an
9 objection. I now hear the panel being asked for a direct
10 interpretation of legislation. I simply wanted to flag,
11 for consistency perspective, that that's a matter that was
12 presented as an objection to the Board when it seemed to
13 come from a different manner.

14 MR. KAYTER: Mr. Chair, I thank my
15 friend for that objection. It's a fair objection on its
16 face, but here's the difference: I'm asking Mr. Johnston
17 of his understanding of what the legislation provides for.
18 Why is that relevant? This Board will have to make an
19 assessment of the reasonableness of the prudence exercise

1 | by a decision-maker in incurring costs or proposing these
2 | costs. What his understanding of the outcomes of this
3 | hearing are are relevant to assessing the prudence
4 | exercised by this panel or the executive of the IESO. So
5 | that's different than saying, "What does this statute
6 | mean? What does this provision mean?" I'm saying to him
7 | as a decision-maker, what do you understand the outcomes
8 | to be? Because if it's -- I don't -- without giving
9 | evidence, and I want to be very careful here because the
10 | witness is listening, depending on what his understanding
11 | of the Board's authority under the legislation is, informs
12 | this Board's ability to assess the reasonable prudence
13 | that they've exercised, or haven't, in incurring these
14 | costs or proposing them.

15 | So while on its face, the objection is
16 | a valid one, the nuance is I really want to know what his
17 | understanding is. And for example, unobjected was many
18 | questions put by the IG group around explain to me how the
19 | IESO is interpreting what the administration of -- so when

1 | they were questioned about section 29 and 30, they were
2 | asked, "What's your interpretation of..." "What's your
3 | understanding of..." That is perfectly valid to say to a
4 | witness, "What's your understanding of something?" which
5 | is different than, "What does a piece of legislation
6 | mean?" And it's for that reason and no other that I put
7 | that question to the Board, may it please the -- to the
8 | panel, may it please the Board.

9 | THE CHAIR: So you're asking whether
10 | -- or what their understanding is of the Board's ability
11 | to disallow costs under section 29 and 30?

12 | MR. KAYTER: I can answer. That's a
13 | good question. But to answer that question would be to
14 | potentially -- I would potentially corrupt the evidence of
15 | the witness by answering that question myself. To answer
16 | the question may be to give the evidence that I'm trying
17 | to get from the witness, so I don't know -- and forgive
18 | me, Mr. Chair, because I'm new to this environment, I
19 | don't understand procedure, are there any mechanisms to

1 | exclude the panel a moment while we discuss an objection?
2 | Or how can we deal with this so I can be candid with the
3 | Board without giving them the evidence that ---

4 | **THE CHAIR:** Yeah, so we control our
5 | own process, so I think subject to the views of the
6 | parties, we could potentially look at doing that. I'd
7 | want to hear from Mr. Furey about that.

8 | What is the question that you want to
9 | specifically ask the panel now?

10 | **MR. KAYTER:** Section 29(4) provides
11 | for two possibilities. I want to know that this --
12 | because there has been lots of reference, expressly, as
13 | I've referenced, and by implication, of all of the -- many
14 | of these submissions about disallowance. I want to know
15 | what Mr. Johnston's understanding of what the Board's
16 | legislative authority for this Application is under that
17 | legislation. Nothing more than that.

18 | **THE CHAIR:** So you've got me confused
19 | a little bit, because I guess when I look at 29(3), it

1 | talks about, you know, until the Board approves the
2 | proposed expenditure and revenue requirement for the
3 | fiscal year, the fees for the past year are continued, for
4 | example. So it's contemplated that the Board is going to
5 | approve the revenue requirement for the IESO Nova Scotia.

6 | **MR. KAYTER:** Yeah. This is my only
7 | question, Mr. Chair. After this, I suspect I'll be done,
8 | unless the answer necessitates some follow-up, but I would
9 | like to address the matter more candidly with the Board
10 | and I can't do that with the panel sitting there. It
11 | would only take a minute to exclude them outside, and then
12 | I can address that more head on.

13 | **THE CHAIR:** Mr. Furey?

14 | **MR. FUREY:** I don't have any
15 | particular objection, Mr. Chair, no.

16 | **THE CHAIR:** Mr. Mahody?

17 | **MR. MAHODY:** Mr. Kayter has indicated
18 | to me to have a -- to make a presentation to the Board to
19 | exclude the witness. I think it's an appropriate request

1 to make, so I have no objection.

2 THE CHAIR: And just to clarify, this
3 is still going to be on the record, ---

4 MR. KAYTER: Yes.

5 THE CHAIR: --- whatever you intend to
6 say, ---

7 MR. KAYTER: Absolutely.

8 THE CHAIR: --- just without the
9 witnesses being available.

10 So I think there's some rooms out
11 back, if they're open, Mr. Norwood?

12 (WITNESS PANEL STANDS DOWN; EXITS THE HEARING ROOM)

13 MR. KAYTER: Mr. Chair, I apologize to
14 the Board and to my friends. This is an inconvenience,
15 but it's, in my view, necessary, so I can address my
16 friend's very valid on-its-face objection about the
17 appropriateness of that question.

18 Over the two days of questions that we
19 have had, this theme has emerged that the Board has some

1 | legislative authority to disallow parts or all of this
2 | Application. That does not exist in that legislation.
3 | There are two options available to the Board. This is
4 | legislation that was drafted word for word on the Ontario
5 | legislation. I know what the mechanisms there are. The
6 | decisions are available to read.

7 | I am trying to see if the decision-
8 | makers from this executive understand that the Board can
9 | approve or, under subsection (4), refer them back to the
10 | IESO for further consideration with the Energy Board's
11 | recommendations.

12 | What is emerging here in this hearing
13 | is the theme that there is authority under that statute to
14 | disallow, in the sense that -- and the questioning -- of
15 | course, we've all come from these ACE hearings recently
16 | where, for Nova Scotia Power, for example, there is an
17 | authority to simply say, "Those costs are imprudent;
18 | they're being disallowed."

19 | [12:10:03] This is a very unique statute in that

1 | that does not -- this section does not provide for that,
2 | and I want to know whether the decision-makers understand
3 | that the available mechanism to the Board is, amongst
4 | other things, to send back recommendations.

5 | It's not evident to me, because
6 | they've been questioned at length about the potential for
7 | disallowing these costs and nobody has said, "Well, I
8 | mean, we expect the Board's going to send back requests
9 | with recommendations as to how we can get it approved."

10 | So that was -- I had not anticipated
11 | that, coming into the hearing, that this two-part
12 | legislative relief was not evident, but it appears not to
13 | be evident from the answers to those questions with
14 | respect to disallowing some or all of these costs.

15 | **THE CHAIR:** I'm not sure it's evident
16 | to me either, Mr. Kayter. The section contemplates that
17 | the Board approves the revenue requirements and, I guess
18 | to the extent that it doesn't approve it, isn't that, in a
19 | sense, a disallowance?

1 MR. KAYTER: That may be a matter for
2 argument, ultimately, at the end of the hearing, Mr.
3 Chair, but when I look at the relief available under
4 subsection (4) of the operative provision of that statute,
5 it provides for approval or the alternative, meaning it
6 hasn't been approved, send it back with recommendations.

7 What those recommendations are, are
8 presumably by inference that the recommendations will
9 assist the IESO in getting to an approval, but wholesale
10 disallowance does not appear to be set out in that
11 statute.

12 And like I say, that may be a matter
13 for argument and ultimately the Board will rule on that,
14 but it is not evident from those answers that the option
15 of having the Board make recommendations, you know, none
16 of this panel has said, well, one option, for example, you
17 know, to the SBA's line of questioning, was, "Well, we
18 presume that if the Board was not willing to approve, they
19 would give us some recommendations about how we could get

1 | it approved." That hasn't even come up.

2 | And I just want to know if the
3 | individuals making these big decisions on behalf of
4 | ratepayers now understand that that's an option because it
5 | informs ultimately the Board when it says, "Are they
6 | acting prudently? Is the reasonableness standard expected
7 | of those decision-makers properly informed through the
8 | options available to them?"

9 | For example, if they knew that, like
10 | Nova Scotia Power, a decision they make could be
11 | disallowed, well, that affects their decision-making
12 | process and the Board's review of their decision itself.
13 | That's why it's important that that may -- that there may
14 | be ultimately the ability of the Board to disallow, that's
15 | one thing. But nobody has said they can -- "We can ask
16 | for recommendations. We can get help from the Board."
17 | That's what that statute says. "We can get
18 | recommendations to help us get to an approval," and
19 | because of that, I've asked, "What is your understanding

1 of, you know, the possibilities here?"

2 THE CHAIR: So Mr. Kayter, there's two
3 things going on in this Application. One is the approval
4 of the revenue requirement, which the legislation
5 absolutely does contemplate. The other is the
6 establishment of deferral and variance account I don't
7 really see anything in there about a deferral and variance
8 account. Am I missing it?

9 MR. KAYTER: In...?

10 THE CHAIR: In the *More Access to*
11 *Energy Act*?

12 MR. KAYTER: No, I don't think you're
13 missing it.

14 THE CHAIR: Right. So are you -- I
15 guess I want to know what the Province's position is. If
16 the Board approves the deferral and variance account, is
17 it the Province's position that when we look at whether
18 the costs were appropriately included in that, we can't do
19 a disallowance? Is that the Province's position?

1 **MR. KAYTER:** I think the Province's
2 position would be, as before, if the Board was not willing
3 to approve them, that recommendations would be given back
4 to IESO as to how they could achieve the approval.

5 **THE CHAIR:** Sure. So we approve -- we
6 approve the revenue requirement. A year later, we have
7 actual costs which IESO NS has asked to flow through the
8 deferral and variance account, if they don't come through
9 as actually forecasted, which most likely there are going
10 to be some variances. That's the nature of a forecast;
11 correct?

12 **MR. KAYTER:** Correct.

13 **THE CHAIR:** Are you saying we don't --
14 this Board doesn't have the ability to disallow costs that
15 it considers have been imprudently occurred on an actual
16 basis when it reviews those?

17 **MR. KAYTER:** What I'm saying is the
18 legislation does not expressly set that relief out. And
19 so this is an Application made under section 29, the

1 evidence has confirmed that there is no section 30
2 application.

3 I admit there is -- there are
4 aspects to that statute that don't address aspects of this
5 Application, but the relief that the legislation
6 anticipated is spelled out in section 4 and it doesn't say
7 "disallow, reject, refuse"; it contemplates a
8 collaborative approach with this Independent Energy System
9 Operator to say, "We'll either approve it or we will send
10 recommendations to you as to how it can be approved." Is
11 it implied in that the Board can disallow? Maybe.

12 I'm not saying that the Board doesn't
13 have that authority. I'm saying the Act doesn't clearly
14 set that out. The Board's authority will be for it to
15 interpret its own statute and make that ruling.

16 And I don't want to expand my
17 questions beyond what I intended them to be, which is to
18 gauge this individual's understanding of what the options
19 are for this Application under section 29 for which its

1 brought, which is approve or return it back to the IESO
2 for further consideration with the Board's
3 recommendations.

4 THE CHAIR: So I understand what
5 you're saying for the approval of the revenue requirement.
6 I'm talking -- you know, my conversation with you a moment
7 ago had shifted to the deferral and variance account.

8 I guess I would appreciate it if you
9 could clear whether it's your view that we have the
10 ability to disallow costs on that deferral and variance
11 account, because if we are asked to approve that in this
12 Application, you know, if the Province is going to be
13 taking the position that we're not going to be able to
14 disallow costs after the fact, that may be a factor we'll
15 need to consider when we look at approving that deferral
16 and variance account or not.

17 MR. KAYTER: Mr. Chair, that is a
18 valid question. I can't answer it off the cuff. There
19 are big implications to me answering that question on

1 | behalf of the Department at this time, but it's a fair
2 | question the Board asks, and it flows from the line of
3 | questioning that I'm raising, and I didn't contemplate it
4 | when I was framing this question.

5 | It seemed obvious to me that both the
6 | spirit and the letter of some of these questions went to
7 | the prospect of the Board denying, wholesale, some of
8 | these proposed expenditures and revenue requirements. And
9 | looking for its authority to do that, I found none, and
10 | what does exist is, like I said, a mechanism by which the
11 | Board can assist the IESO with its recommendations to
12 | achieve that approval.

13 | I had not turned my mind to the
14 | prospects of the deferral account, but I'm hesitant to
15 | answer that question. Can I take that question back and
16 | in closing submissions address it?

17 | **THE CHAIR:** I would appreciate it if
18 | you would.

19 | And I think, in the context of many of

1 | the questions that you refer to, at least as I understood
2 | them, you know, if there's a disallowance, how are you
3 | going to deal with being unable to recover those costs, it
4 | seemed to be in my head, costs that were actually
5 | incurred. Maybe that was not the intent, but I was
6 | anticipating that was really going to the revenue --
7 | sorry; the deferral and variance piece.

8 | I mean, the legislation says what it
9 | does on terms of referring the matter back to IESO Nova
10 | Scotia on a forecasted basis and contemplates an eventual
11 | Board approval until such time the prior rate will
12 | continue to run. I think that's clear.

13 | I'm a bit more concerned with what
14 | you're raising in the context of the deferral and variance
15 | account.

16 | **MR. KAYTER:** I share your concerns.
17 | I'm just unable to answer them.

18 | **THE CHAIR:** Sure.

19 | **MR. KAYTER:** I'd like to take that

1 question back. And it may be that, and it would seem that
2 there is not, a clear answer to that question in the Act,
3 amongst other things that that Act doesn't speak to. And
4 so my initial point was I'm not telling the Board it
5 doesn't have that authority.

6 **THE CHAIR:** Understood.

7 **MR. KAYTER:** The difference is I'm
8 saying it is not clearly addressed in the legislation.

9 And more nuanced is what I really want
10 to know is what do you understand when you're making these
11 decisions of the possibilities here, approval or --
12 because it has not come up in these hearings, and I'd like
13 the evidentiary record to reflect, well, they're aware
14 that this is -- there's a mechanism by which the Board
15 sends back recommendations to help them get to approval.

16 **THE CHAIR:** So you simply want to ask
17 the panel whether they're aware that when they come
18 forward with a revenue requirement application one of the
19 options available to the Board is to send it back to them

1 with recommendations?

2 MR. KAYTER: Yes. Because through all
3 of that questioning, you know, they were confronted with
4 the prospect of disallowance, which is -- you know, it's
5 fair in this environment, but at no point does any
6 intervenor, any witness, say, "Well one possibility is the
7 return with recommendations to achieve that approval," and
8 it would be noteworthy to the Board if they properly
9 understand what is set out in that statute. And that is
10 really all I'm trying to establish.

11 I apologize for bringing the Board
12 further down a rabbit hole than I intended, and it may be
13 naturally flowing from my questions, but my intent is much
14 more limited.

15 [12:20:23] THE CHAIR: So I guess I don't have
16 any difficulty if you want to ask if they're aware that
17 one of the options that the Board has is to refer the
18 matter back to them with its recommendations. I don't
19 think there's any harm in that question.

1 I don't think it raises a particular
2 legal question, Mr. Furey or Mr. Mahody, if it's just
3 indicating that that's an option?

4 MR. FUREY: Yeah, I don't ---

5 THE CHAIR: I appreciate it wasn't
6 your objection.

7 MR. FUREY: It's not. And the only --
8 my only interest in it is that I don't think I agree fully
9 with my friend Mr. Mahody that my objections were on a
10 similar basis. I certainly did object when I felt the
11 witness was being asked for a legal interpretation, but
12 when the question was framed as what's your position or
13 your understanding, I did not object. And I think in a
14 number of my objections the Chair reframed it that way.

15 THE CHAIR: Yeah.

16 MR. FUREY: So my view is as long as
17 it's reframed as an understanding or position of the
18 organization, it's an appropriate question.

19 THE CHAIR: Yeah, and I think that's

1 | what we're talking about here.

2 | Mr. Mahody?

3 | **MR. MAHODY:** Nothing further, Mr.
4 | Chair. I see (inaudible due to mumbling) no further
5 | comment.

6 | **THE CHAIR:** Okay. If someone could
7 | maybe go get the witnesses back.

8 | **MR. KAYTER:** Thank you, Mr. Chair.

9 | (SHORT PAUSE)

10 | **CHRIS MILLIGAN, Resumed:**

11 | **JOHNNY JOHNSTON, Resumed:**

12 | **MIKE McFETERS, Resumed:**

13 | **THE CHAIR:** Thank you for that, panel.

14 | **CROSS-EXAMINATION BY MR. KAYTER, (Cont'd)**

15 | Q. Mr. Johnston, before you were
16 | excused I was asking you about what you understood the
17 | legislation provides for outcomes, and specifically your
18 | understanding of the legislation; not what any outcome
19 | could be, what's your understanding of what section 29 of
INTERNATIONAL REPORTING INC.

CERTIFIED COURT REPORTERS

1 | the *More Access to Energy Act* provides for potential
2 | outcomes to your Application?

3 | **A.** (Johnston) So everything we do is
4 | very much guided by the *More Access to Energy Act*, and I
5 | think it's felt at times that as we've gone through the
6 | hearings that the not-for-profit nature with no
7 | shareholder has been potentially missed and that we've
8 | been fully set up to focus on how do we maintain system
9 | reliability, get ourselves through an incredibly
10 | challenging energy transition, and do that in the best
11 | cost for customers.

12 | And, you know, our understanding of
13 | the -- under section 27 was really -- I mean, I'll quote
14 | back to my opening statements, which was our Application
15 | is submitted to the Nova Scotia Energy Board under section
16 | 29 of the *More Access to Energy Act*, which provides that
17 | the Energy Board may, as a result, either approve the
18 | revenue requirement or refer it back to IESO Nova Scotia
19 | for further consideration, with the Energy Board's

1 | recommendations, which is very much a direct quote of
2 | 29(4).

3 | Q. So having read that, in addition
4 | to approving the proposed expenditure and revenue
5 | requirements, what do you understand any other, if any,
6 | options to be for the Board in your Application?

7 | A. (Johnston) It would be to refer
8 | the Application back to us with comments, which of course
9 | we would then take very seriously and then have to
10 | respond.

11 | Q. Thank you. And I thank the
12 | panel. And that's my questions. Thank you.

13 | THE CHAIR: Thank you very much.

14 | MR. KAYTER: If I may be excused?

15 | THE CHAIR: So it's probably a good
16 | time to break for lunch at this point in time.

17 | I'll just canvass, in terms of Doane
18 | Grant Thornton. I think I understood from last week there
19 | were some questions maybe from the Industrial Group for

1 Doane -- no.

2 Are there any questions from
3 intervenors for Doane Grant Thornton?

4 Oh, Small Business Advocate?

5 MS. MacADAM: Yeah, I may have one or
6 two.

7 THE CHAIR: Okay.

8 MS. MacADAM: That would be it.

9 MR. MAHODY: And, Mr. Chair, I have
10 less than five minutes.

11 THE CHAIR: Less than five. Okay.
12 All right.

13 (SHORT PAUSE)

14 THE CHAIR: So we're just kind of
15 debating how much time will actually be required for
16 completing this panel and dealing with Doane Grant
17 Thornton, and it's hard to predict, I guess, but it may
18 not be -- I mean, it might be an hour, it might be less is
19 my sense of things.

1 And maybe if -- unless there's
2 significant objections, maybe we take a brief break now
3 and rather than a lunch break and come back and try to
4 push through and finish. Would that be acceptable to
5 everybody? I'm seeing a bunch of nods. Staff here, is
6 that okay? Yeah, okay. All right.

7 So we'll do that. Why don't we break
8 again for 15 minutes. So it's 25 after 12:00. We'll come
9 back at 20 to 1:00 and we'll finish at that point in time.

10 --- Upon recessing at 12:26 p.m.

11 --- Upon resuming at 12:42 p.m.

12 **CHRIS MILLIGAN, Resumed:**

13 **JOHNNY JOHNSTON, Resumed:**

14 **MIKE McFETERS, Resumed:**

15 **THE CHAIR:** So I don't see Ms. Power.
16 Does anyone know if she's left for the day or -- she's
17 left for the day. Okay.

18 All right. So I think we're good to
19 start, Mr. Mahody.

1 **MR. MAHODY:** Thank you, Mr. Chair.

2 **CROSS-EXAMINATION BY MR. MAHODY**

3 **Q.** Panel, good afternoon. My
4 questions, I think, are exclusively in the area of the
5 deferral and variance account. And just by way of
6 context, in August of 2025, IESO filed its first Revenue
7 Requirement Application for the period ending March 31st,
8 2026. Mr. McFeters, is that correct?

9 **A.** (McFeters) Yes, it is.

10 **Q.** All right. And in that
11 Application was the first time that the deferral and
12 variance account was proposed by the IESO; correct?

13 **A.** (McFeters) Correct.

14 **Q.** okay. And as part of that
15 application process, IESO indicated that accounting
16 policies would be developed. It was one of the responses
17 to an IR in that matter, that they were under development
18 at that stage.

19 **A.** (McFeters) Yes.

1 Q. Okay. And the IESO is also aware
2 that in that matter, the March 2026 revenue requirement,
3 for the period ending there, that Doane Grant Thornton
4 provided evidence, a report that was put before the
5 parties and the Board; do you recall that?

6 A. (McFeters) Yes.

7 MR. MAHODY: Okay. Could I just turn
8 briefly to the Board's decision in that matter? Mr.
9 Norwood, this is the Board's decision in Matter 12412.
10 It's been referred to earlier this morning.

11 BY MR. MAHODY:

12 Q. And if I could direct the
13 witness's attention to page 15 of that decision? And at
14 this section of the decision, the Board is addressing the
15 deferral and variance account. And over at page 16, I'm
16 going to refer to paragraph 37. Near the bottom of
17 paragraph 37, the Board makes reference to, "However,
18 it..." being Doane Grant Thornton:

19 ...noted that the IESO's proposed Net OM&A

1 Deferral and Variance Account lacked cost
2 management controls and accounting policies.

3
4 And the Board goes on to -- with a
5 number of bullets from the Doane Grant Thornton report in
6 that matter.

7 And now I'd like to turn you over to
8 the findings over at page 18, if I could, of this same
9 decision. And you've been referred to a number of these
10 paragraphs already, but beginning at paragraph 42 and over
11 to the end of paragraph 50, the Board makes certain
12 findings regarding the deferral and variance account.

13 I take it that upon receipt of this
14 decision in February of 2026, the IESO closely reviewed
15 particularly areas of the findings in relation to that --
16 to all matters, particularly this one; is that correct?

17 **A.** (McFeters) Yes.

18 **Q.** Okay. And I appreciate the
19 overlap, that the Application that brings us here today
20 was filed in January of 2026, such that this decision that
21 we just -- that we're looking at now on the screen came

1 out while this process was ongoing, but I take it that the
2 IESO understands that this decision that we're looking at
3 currently on the screen contains a number of directions
4 that the IESO has intention to comply with in future
5 revenue requirement applications; is that correct?

6 A. (McFeters) Yes, that's correct.

7 Q. Okay. And in relation to the
8 deferral and maintenance account, that involves the
9 drafting and filing of guidelines, accounting policy,
10 financial controls; you're familiar with those
11 recommendations?

12 A. (McFeters) Yes.

13 Q. Okay. And just while we have
14 this document open, could I just turn you to the minimum
15 filing requirements, page 21 of the same decision? It's a
16 section entitled, "Minimum Filing Requirements and
17 Financial Controls." And over on to the next page, to the
18 findings in relation to this matter. So I'm at page 22 of
19 the decision.

1 The Board makes directions regarding
2 all future revenue requirement applications are to include
3 certain things. And I again appreciate that at the time
4 this was given, this application had already been made,
5 but in future filings for revenue requirement, the IESO
6 understands that the Board has directed it to have certain
7 standardized filings and your intention is to comply fully
8 with that; is that correct?

9 **A.** (McFeters) Yes, it is.

10 **Q.** The -- in the quarterly report
11 letter that the IESO had submitted to the Board, May 15th,
12 2026...

13 **MR. MAHODY:** Mr. Norwood, I think this
14 has been referred to already. I sent you a copy I think
15 earlier this morning. It's Matter number 12859. It's a
16 May 15th, 2026 letter from IESO.

17 **BY MR. MAHODY:**

18 **Q.** All right. And so Mr. Johnston,
19 this is the quarterly report that was filed by IESO on May

1 15th, 2026?

2 A. (McFeters) Yes.

3 Q. And over at page 5 of this
4 document, and down, it's the second-last paragraph that
5 I'd like to ask the witness panel about. It indicates
6 that:

7 IESO Nova Scotia also continues [to] work on
8 regulatory compliance requirements, including
9 drafting deferral and variance mechanism
10 guidelines and finalizing accounting policies
11 currently under audit review by IESO Nova
12 Scotia's competitively procured external
13 auditor, BDO. Additionally, financial
14 controls have also been developed and are
15 being reviewed as part of that same ongoing
16 external audit.

17
18 And when reference is made here to
19 financial controls, those include cost management
20 controls; is that fair to say?

21 A. (McFeters) Yes.

22 Q. Okay. And so for all of those
23 categories of policies and requirements and controls, IESO
24 is working on those. I know there's an undertaking to

1 provide some draft accounting policies. But from a
2 completion perspective, the filing of the -- all of those
3 items with the Board, is there an impediment -- any
4 impediment for IESO committing to filing those by, say,
5 September of 2026? These would be the DVM Guidelines, the
6 accounting policies, and the financial controls.

7 [12:50:03] **A.** (Johnston) So in alignment with,
8 I guess, the direction from the '25/'26 Board's findings,
9 I think in paragraph 88, it finishes with, you know, these
10 accounting policies and guidelines particularly tied to
11 the DVM should be filed no later than its application for
12 the '27/'28 revenue requirement. And I think just from an
13 efficiency perspective, our intention had just been to
14 plan to file those with that revenue application.

15 **Q.** And I acknowledge, Mr. Johnston,
16 it does say no later than. I take it IESO is interpreting
17 that to, then that's going to be the target date, you'll
18 file it at that time?

19 **A.** (Johnston) I think just in terms

1 of being efficient and balancing our workload that was
2 what we were working towards.

3 Q. Okay. And so that -- and that
4 filing under the statute would be required by December
5 31st, 2026. Do you anticipate any impact on your
6 application for the variance mechanism, the collection
7 mechanism, that would require clarity regarding the
8 deferral and the variance account?

9 A. (Johnston) That's a good
10 question. So I think I would expect us to be layering in
11 how the deferral mechanism would sort of -- once approved,
12 would flow through that mechanism.

13 But in terms of where -- if you think
14 where we are right now talking about '25/'26 and '26/'27,
15 the first time the deferral mechanism could have any
16 impact on revenue requirement would be on that next
17 application for '27/'28. And so I don't think it's
18 critical, but I think we would show how, assuming it were
19 approved, how it would sort of -- the math would hold

1 together, I believe.

2 Q. You could agree though, that as
3 much clarity as possible be provided regarding the terms
4 and provisions of the deferral and maintenance -- deferral
5 account, whatever detail could be provided would assist
6 the Board in considering the collection mechanism?

7 A. (Johnston) So I probably think
8 about -- rightly or wrongly, think about those two things
9 independently. I think there's a mechanism for whatever
10 an approved amount might be and how it flows in. And
11 there's a question about whether an amount is approved or
12 prudent.

13 And so I don't think you need to worry
14 about -- on the basis of the separate controls for the
15 amount being approved sort of later and separately. The
16 mechanism, I think, can be looked at independent of that,
17 knowing that that piece is still to come.

18 Q. And do I take it, though, that in
19 the event that IESO was directed to make an earlier filing

1 of those policies and guidelines, the IESO would comply
2 with whatever direction is provided in that regard?

3 **A.** (Johnston) As with everything, we
4 will do what we can to follow the Board's guidelines.

5 **MR. MAHODY:** Mr. Norwood, could we
6 call up Exhibit N-1-(i), and it's PDF page 38, please?

7 So, Mr. Johnston, this is Exhibit C-1
8 from your Application. And right in the middle of that
9 paragraph beginning at line 6, it says:

10 The rationale for the initial request for
11 the Net OM&A Deferral and Variance Account
12 still exists, and IESO Nova Scotia is
13 requesting a continuation of the Net OM&A
14 Deferral and Variance Account for 2026/2027
15 and in perpetuity for the purpose of
16 tracking and deferring any variance from the
17 approved revenue requirement. The Net OM&A
18 Deferral and Variance Account may be used to
19 account for additional cost categories such
20 as capital [costs] and costs associated with
21 energy resource procurements...

22 In reference to the request that it be
23 granted in perpetuity, you're looking to establish what
24 you understand to be a permanent deferral and variance
25

1 | account; is that correct?

2 | A. (Johnston) Yes, I think that's --
3 | that was the intent here and I think it was really just
4 | trying to recognize that we know that every year whatever
5 | we forecast and what we actually spend will vary by
6 | hopefully a small amount, but there will always be a
7 | variance every year. And so to the extent that we can set
8 | something up that everyone sort of understands how it
9 | works going forwards, it will be efficient and beneficial
10 | for all parties. But that was really the only intent
11 | here.

12 | Q. And as I understand the evidence
13 | as it's come in in this hearing, the request that
14 | categories such as capital would be included, you've
15 | modified that in your testimony, as I understand it, with
16 | the anticipation that what would be sought for recovery
17 | would be depreciation and interest-related expenses
18 | associated with the capital that you have, as opposed to a
19 | deferring capital itself?

1 A. (Johnston) That is correct.
2 Yeah. Apologies. I mean, that was definitely not clear
3 in our Application and we acknowledge that.

4 Q. And so in Doane Grant Thornton's
5 report when they make a specific reference to various
6 categories of information that ISEO would need to
7 understand before it's assessing whether or not capital
8 can be deferred, there's no -- you're not addressing that
9 from the perspective that, oh, you're intention is to
10 limit the request for depreciation interest expense?

11 A. (Johnston) That is correct.

12 MR. MAHODY: Mr. Chair, those are all
13 my questions. Thank you.

14

15

16

17

18

19

QUESTIONS FROM MEMBER NICHOLSON

Q. I think everyone has done a very good job of covering off pretty much all of my questions. Just one, again related to the deferral account.

Is this account an actual account on your financial statements, or is it an off-balance sheet sort of spreadsheet of accounts? How is that being accounted for?

A. (McFeters) So at the moment it's not an account, but under IFRS there is actually a new standard related to regulatory assets and liabilities that just came out. We would anticipate applying that early in, you know, the next applicable set of financial statements. And it would likely allow recognition of an asset or a liability related to this deferral account.

So that's how an amount would get recorded in the financial statements. I haven't even seen the text yet of the full standard, so it's early, but that's the expectation.

1 Q. And as far as your audit, I know
2 it's ongoing, has it been going smoothly?

3 A. (Johnston) Yes, I would describe
4 it as smooth.

5 MEMBER NICHOLSON: I think everything
6 else has been covered off. Thanks, Mr. Chair.

7 (SHORT PAUSE)

8

9

10

11

12

13

14

15

16

17

18

19

QUESTIONS FROM THE CHAIR

Q. Okay. I'm going to start with just a bit of clarification on the opening statement that was filed.

Mr. Johnston, you referred to the NERC January 2026 long-term reliability assessment, and you stated that the report highlighted Nova Scotia's elevated electricity supply reliability risk. Then you go on to comment that:

Nova Scotia was the only province to fail to meet the required resource adequacy needs in every year of NERC's analysis.

Do you recall that?

A. (Johnston) I do. I did slightly change my wording in my verbal update, but yes.

Q. Okay. And in terms of the risk classifications in the NERC report, my understanding is that NERC is focusing on the 2026 to 2030 period. Is that correct?

A. (Milligan) Mr. Chair, I can

1 address that question if you'd like.

2 So the NERC long-term resource
3 adequacy report, LTRA, that covers winter seasons. This
4 is the winter LTRA; they do a separate report for summer
5 seasons. So this covers winter '26/'27 through winter
6 2030/'31. So it's a five-year outlook, five winter
7 seasons.

8 **Q.** Okay. And if I'm not mistaken,
9 and maybe these are more for you, Mr. Milligan, the report
10 doesn't specifically assess Nova Scotia's resource
11 adequacy, it assesses the NPC Maritimes area?

12 **A.** (Milligan) So that is absolutely
13 right. And so I want to -- as I sort of like, think I
14 gave on the record in my opening statement, the elevated
15 risk was for the Maritimes region. But the Nova Scotia
16 province being the only one to meet the resource adequacy
17 needs in every year of the analysis, was not referring to
18 the long-term resource adequacy report, it was referring
19 to their Interregional Transfer Capability Study for

1 Canadian Analysis that came out in 2025, which was just
2 for Nova Scotia.

3 [1:00:28] Q. Okay. And that was -- you
4 anticipated my question, where I was going with that. And
5 that study, is that something you can file in this
6 proceeding?

7 A. (Johnston) Absolutely. It's
8 public.

9 Q. Okay. SO that will be
10 Undertaking U-11.

11 UNDERTAKING U-11 - To file the
12 Interregional Transfer Capability
13 Study Canadian Analysis from
14 April 2025

15 BY THE CHAIR:

16 Q. And that was the Interregional
17 Transfer Study?

18 A. (Johnston) Yes, the Interregional
19 Transfer Capability Study Canadian Analysis, from April

1 2025.

2 Q. Okay. Thank you for that.

3 The categorization by NPC -- sorry,
4 for -- by NERC for the NPCC Maritimes area as elevated
5 risk, that puts it at higher-than-normal risk, but not in
6 the high-risk category?

7 A. (Milligan) Yeah, Mr. Chair,
8 that's correct.

9 Q. And what is your understanding of
10 the difference between NERC's elevated and high-risk
11 classifications?

12 A. (Milligan) So Mr. Chair, not
13 aware here in front of us exactly if there's a specific
14 percentage in mind where they make that determination, but
15 I do -- I am aware that they generally would consider both
16 the magnitude of maybe a deviation from the target reserve
17 margin, as well as the persistence of that in a multi-year
18 assessment in categorizing a particular region as either
19 normal risk, elevated risk, or I believe it's high risk is

1 the third.

2 Q. The opening statement goes on to
3 refer to the cold event in around January 23rd, '26, and
4 the statement refers to posing supply changes in Nova
5 Scotia. It's my understanding, and just trying to
6 indicate if you agree, or if it's also your understanding,
7 that those conditions also pose supply challenges in other
8 areas, including New Brunswick, Prince Edward Island, and
9 Newfoundland and Labrador?

10 A. (Johnston) I would agree with
11 that.

12 Q. And I'm going to turn to the
13 summary of operating and maintenance costs in your
14 application.

15 **THE CHAIR:** So, Mr. Norwood, just for
16 a visual reference, if we could pull up Exhibit N-1-(i)
17 and go to page -- PDF page 10, I believe it is. And I'm
18 looking in particular at Table 1.

19 **BY THE CHAIR:**

1 Q. The evidence notes, it's not
2 apparent on the table, but it notes that labour costs were
3 lumped into two particular categories: employees and
4 operations, system planning. I was wondering why the
5 decision was made to lump that into those particular
6 categories, rather than allocating labour costs across
7 these various functions?

8 A. (Johnston) That's a really good
9 question. I think the very simple answer is this is the
10 same cost categories that we used in the '25/'26
11 Application, and so just for consistency between the two
12 applications, we sort of kept them the same. I feel like
13 we need to change it and then try and show that mapping
14 going forwards. I don't think it's the best way of laying
15 it out, but really that was -- the rationale was really
16 just for maintaining consistency with '25/'26.

17 Q. So is it your intention to change
18 it to allocate that across the functions? And really, I'm
19 wondering about in the context of something like

1 procurement, for example, if you're not allocating labour
2 to that function and you intend to recover it from third
3 parties under the resource contracts, you know, is that
4 being missed?

5 **A.** (Johnston) So the good news,
6 maybe to the last point, is costs aren't being missed,
7 we're sort of capturing those all. I think there is -- so
8 we absolutely need to look at what's the best way to lay
9 our costs out. I mean, I was thinking more the other way,
10 that's it's odd that we've got our labour costs in two
11 places and it might make sense to bring them together into
12 one, but we would be very happy to look at does it then
13 actually make sense to break them out and tie them to the
14 different costing functions as well? I haven't thought of
15 it that way, but I -- whichever way I feel like, what
16 we've got today is not the most rational and we're
17 certainly happy to look at it that way, if that'd be
18 helpful.

19 **Q.** Right. And not to introduce more

1 | complexity, but maybe I will anyway, the -- we had talked
2 | about the various forms of cost recovery for IESO Nova
3 | Scotia in its Application under section 29, under section
4 | 30, and then there's also the transmission tariff under
5 | section 79, which is DPD, I guess. To some extent, do you
6 | think it might make sense to allocate labour across the
7 | various cost categories in case they may fall differently
8 | under those particular revenue requirement or cost
9 | recovery mechanisms?

10 | **A.** (Johnston) The hesitation at this
11 | end is -- so we would -- so we clearly want to make sure
12 | that we're very clear in putting the -- if we're putting a
13 | section 29 application in, that the section 29 costs are
14 | there, but if we think about interconnection costs, as an
15 | example, there are multiple different customers that are
16 | -- we're spending time against that is then being sort of
17 | taken out and we've put that in as a -- almost like a
18 | macro adjustment, saying it -- in total we're expecting it
19 | to be this much. But I understand the concern of how do

1 | you get visibility to the total magnitude of costs and
2 | where are they sitting, in terms of putting the context of
3 | a particular application together? So let us think
4 | through how we can sort of appropriately given
5 | transparency to the total cost but also be clear on these
6 | are the costs that are in our -- whichever application it
7 | may be, whether it be 29 or 30.

8 | **Q.** Yeah, so I'm also thinking on the
9 | recovery end too, though, in terms of if they're going to
10 | be recovery from customers and how they're allocated
11 | amongst customer classes may -- you know, may, in some
12 | respects, vary. And if you're not allocating labour
13 | across different functions, would that have an impact?
14 | And I'm not sure that it does. I'm just kind of raising
15 | it as a consideration.

16 | **A.** (Johnston) So lots of
17 | conversation still to happen, I think, in terms of the
18 | cost recovery piece. But certainly consistent with other
19 | system operators, the current approach would be what's

1 | being pulled together is focused around costs passed on to
2 | load-serving entities based on energy usage. How those
3 | load-serving entities then pass it on to individual
4 | customers would be a separate conversation for them, I
5 | think.

6 | **THE CHAIR:** Mr. Norwood, could we pull
7 | up Exhibit N-4? And I think I'm looking for page 18 in
8 | the PDF. It should be IR-10. And if you could maybe just
9 | adjust the size of that so that we see most of that page,
10 | that would be appreciated.

11 | **BY THE CHAIR:**

12 | **Q.** Just a question on the
13 | compensation philosophy. So just in the evidence here,
14 | line 30 refers to benchmarking against similar roles and
15 | similar-size organizations in Atlantic Canada. See that?

16 | **A.** (Johnston) Yes.

17 | **Q.** And then the paragraph above, it
18 | refers to other entities, such as Nova Scotia Power,
19 | Ontario Power Generation, Newfoundland Power, the Alberta

1 | Energy System Operator, NB Power System Operator, many, if
2 | not all of those organizations, are not in the Atlantic
3 | Canada region, and not of comparable size to IESO Nova
4 | Scotia, so I'm just wondering how -- where the disconnect
5 | is in terms of those statements?

6 | [1:10:08] **A.** (Johnston) Well, as we've done
7 | our benchmarking, you know, part of the challenge that we
8 | have from a system operator perspective is there is no --
9 | there is not another system operator in the world that's
10 | our size. And so we're trying to get the right balance of
11 | organizations that do what we do, but also organizations
12 | that are in Atlantic Canada, and I think of the five or so
13 | organizations that you referenced, three of them would be
14 | in Atlantic Canada, the couple that aren't are linked to
15 | sort of similar activities to what we did, at least in
16 | terms of the IESO. And so I think as the team -- the
17 | consultant involved at the time was trying to do the best
18 | they could to find reasonable organizations to compare and
19 | contrast against.

1 Q. Which is a different statement
2 than it was benchmarked against Atlantic Canadian
3 companies that are the same size, and I guess that's where
4 my issue is.

5 A. (Johnston) That's (inaudible due
6 to mumbling).

7 Q. So that's not actually what was
8 done, then; it's as you just described it, it's
9 benchmarked against entities that somebody thought were
10 reasonable comparators?

11 A. (Johnston) I think that would be
12 a better way to articulate it. I mean, particularly at
13 the time it was an organization of one person, so yeah.

14 Q. In terms of the ongoing
15 integrated resource planning exercise that you have, am I
16 correct that the capacity contract with New Brunswick and
17 the fast-acting generation intended for Pictou County is
18 not within the scope of that IRP; that that's assumed to
19 be on the base or the baseline, if I can call it that,

1 | that those projects aren't being assessed?

2 | A. (Milligan) I can address that for
3 | you, Mr. Chair. So in the ongoing integrated resource
4 | planning process there's quite a lot of, of course,
5 | development of assumptions and scenarios, and that happens
6 | in very close collaboration with all the stakeholders that
7 | are involved. We have published drafts of assumptions,
8 | set one, and comments have been received back from
9 | participants on assumption set one. Assumption set two
10 | was also published and actually there's a stakeholder
11 | session later today to cover and review with stakeholders
12 | certain of the elements of that.

13 | My recollection on the drafts that
14 | have been published to date would be that we indicated
15 | that resources which -- energy resources which have been
16 | contracted would be included in all scenarios. And to the
17 | two specific ones you mentioned, the New Brunswick
18 | arrangement would be included in all scenarios. The fast-
19 | acting generation would not be included as a fixed

1 resource in all scenarios, but it will be optimized by the
2 model in those scenarios.

3 Q. So in terms of the fast-acting
4 generation, then, is it possible that the IRP might
5 conclude that's not the most appropriate resource to
6 acquire and that that would scuttle that plan?

7 A. (Milligan) So maybe a couple
8 points on that, Mr. Chair. So I would agree with you that
9 that may be technically possible that that would be an
10 outcome. I would not anticipate that to be the outcome
11 based on all of the work that's been done to date in
12 regard to the previous integrated resource plans, the
13 intermediate 10-year system outlook reports that I know
14 you're familiar with, and other ongoing planning work.

15 And so we actually -- because the
16 timeline as presented in the terms of reference
17 anticipates draft results from the IRP coming over the
18 summer, we view that as actually a very helpful way to
19 align and continue to see that alignment of a need. So if

1 | unexpectedly there was to be a determination that that
2 | need had somehow changed we would certainly be attentive
3 | to that, and the timing allows for that, of the two
4 | processes. So I would reiterate again it's certainly not
5 | our expectation to see that, but that's the approach we've
6 | taken.

7 | **Q.** Okay. So that's fair. I take
8 | your point about your expectations. I don't have any
9 | issues with that. But you will have the opportunity to
10 | course correct if something unexpected pops out of the
11 | IRP?

12 | **A.** (Milligan) And we think that's
13 | helpful, yes.

14 | **Q.** Some questions now on the
15 | deferral and variance account. So I know there's sort of
16 | a characterization of -- at a high level in terms of how
17 | the mechanism would work, but I want to try to simplify
18 | it, mostly for my own purposes to try to get my head
19 | around it. My understanding is that the intent of his

1 mechanism is to basically put in place something that will
2 allow IESO Nova Scotia to flow through, on a year-by-year
3 basis, all of its actual costs, actual revenue requirement
4 and O&M costs, net of actual revenue in that particular
5 year to customers.

6 **A.** (Johnston) I think that's a fair
7 way to characterize it. And this is trying to recognize
8 that as a not-for-profit organization we don't have a
9 shareholder. If we were to underspend, as it looks like
10 we have done in '25/'26, we don't think it's appropriate
11 for us to hold onto that money, but similarly if something
12 was to happen the other way and for us to slightly
13 overspend, then the funding for that needs to come from
14 somewhere and the intent really is to have a mechanism to
15 capture that and enable that trail to happen.

16 **Q.** Okay. And so you anticipated
17 again my next question a little bit there. Often when we
18 see deferral accounts come forward it's to address costs
19 that are subject to a significant degree of variability

1 | that would be impactful and that are outside of the
2 | control of the entity that's requesting the deferral
3 | account. And my sense is that the justification for the
4 | deferral account in this case is really not for those
5 | reasons, it's because you're a not-for-profit organization
6 | and the idea is that basically you should flow through --
7 | all your costs should flow through actual costs to
8 | customers.

9 | **A.** (Johnston) That is correct.

10 | **Q.** Okay. And is there some sort of
11 | -- given that, is there some sort of mechanism that you
12 | intend to also implement beside this that would ensure
13 | that your costs, your actual costs that you're flowing
14 | through there, are as low as possible?

15 | I'm asking from the context of if
16 | you've got a deferral mechanism -- deferral and variance
17 | mechanism that allows you to flow through your costs, your
18 | actual costs year-over-year, some might argue there's a
19 | disincentive for cost control there if all your costs just

1 | get flowed through and there's really no risk to the
2 | organization.

3 | So what are the internal controls and
4 | mechanisms that are going to be in place to make sure that
5 | we have our checks and balances for that?

6 | **A.** (Johnston) So I hope the record
7 | shows that we do take this very seriously and that we
8 | recognize that we are a maturing organization so we
9 | haven't been able to necessarily do all the detail and
10 | provide all the detail that might be expected, but our
11 | intention is to put forward a very thoughtful and prudent
12 | budget, assuming that that's approved by the Board, to
13 | then live within the means of that.

14 | And, you know, whilst we've talked
15 | about this variance mechanism to allow for the true-up, I
16 | think ultimately the Board has to hold me as the CEO
17 | accountable for doing a prudent job, and so I certainly
18 | feel the burden of the organization's performance and
19 | would expect that, you know, heaven forbid, we had

4 And so I don't want the Board to think
5 that we're asking for this so we can go and spend all we
6 like how we like. We've got internal budgets. We have
7 all sorts of financial controls in place that I recognize
8 back when we did our '25/'26 Application weren't there.
9 But in terms of segregation of duties, approval limits,
10 monthly reporting, all the things that you would expect to
11 see in an organization that's sort of got its costs under
12 control.

19 And so please don't take our

1 application for a deferral and variance account as us
2 asking for a blank cheque.

3 Q. And I didn't mean to suggest
4 that. I'm asking from the perspective of good governance.

5 A. (Johnston) Yeah.

6 Q. I don't doubt for a moment your
7 intent or your desire to do exactly what you have said you
8 were going to do. My question is really more focused on
9 what are the actual controls that are going to be put in
10 place to ensure that that happens.

11 And you did reference approval
12 authorities and whatnot in your response a moment ago, and
13 none of that has been put before us. We haven't seen
14 that, so that's where the question is coming from.

15 A. (Johnston) So I mean, I think it
16 is -- I mean, it starts with having budgets, and then it's
17 reporting and then it's controls, and then it's oversight.
18 And so we have all of those sort of layers in place today.

19 And we have an audit subcommittee of

1 | the Board that is, of course, looking exactly where we
2 | are, as well as the full Board itself. And then, you
3 | know, it's my -- we have purchase orders for new contracts
4 | that are signed, so that we're very careful to make sure
5 | that folks (inaudible due to audio quality) is outside of
6 | what's been approved and the signing authority.

7 | So we have -- I recognize we've not
8 | been able to do a nice job of laying out all the controls
9 | that we have got in place and they're still maturing, and
10 | the documentation, for sure, is catching up. But I've run
11 | significantly larger organizations than this through my
12 | career and very focused on making sure we've got the right
13 | things in place to manage our money carefully.

14 | **Q.** Do you expect that the topic of
15 | cost control and a more detailed description of what's in
16 | place would be included in the guidelines for the deferral
17 | and variance account when they come forward?

18 | **A.** (Johnston) Certainly that would be
19 | our intent as part of the -- on the current path that we

1 | were on -- and of course, the Board may direct us in a
2 | different direction, but of providing those guidelines as
3 | part of our '27/'28 Application, I think it's a really
4 | important part of that Application, is to update the Board
5 | on the maturity of the organization and the things that
6 | we've now got in place. And of course, we'll start to
7 | have a view of how things are performing in year two
8 | versus year one as well, to be able to share as a part of
9 | that.

10 | Q. Okay. And so the details, as I
11 | understand it, about how it's been proposed as a variance
12 | to the approved revenue requirements, is there anything
13 | that would stop you from being able to provide, if the
14 | Board requested it, on a periodic basis, quarterly,
15 | monthly, whatever, that you would be able to provide
16 | updates for the Board and stakeholders on where the
17 | basically actual revenues to actual costs are at any point
18 | in time in a year? Not necessarily an end of the year
19 | variance exercise, but on a real-time basis?

1 (SHORT PAUSE)

2 MR. JOHNSTON: I'm always nervous when
3 I commit to providing more information to the Board,
4 because you can imagine there's a whole incremental set of
5 work that is -- that goes in behind that.

6 But, conceptually, you know,
7 particularly after each quarter, we're reporting into our
8 Board on what our financial performance was versus budget
9 or essentially versus revenue requirement, and so there's
10 no reason per se why that information couldn't be
11 provided.

12 Obviously, there's a bit of a time lag
13 by the time you get to the end of the quarter for
14 everything to get reconciled and presented up, but
15 conceptually that certainly isn't -- with the information
16 that we would have and would be able to provide if that
17 was helpful.

18 BY THE CHAIR:

19 Q. Okay. And I appreciate the lag

1 -- the lag issue.

2 In terms of the Fuel Adjustment
3 Mechanism that Nova Scotia Power operates, it does provide
4 monthly filings for that. If that something that would be
5 doable for your organization? I appreciate there's a
6 burden benefit to issue there.

7 A. (Johnston) I would highlight the
8 order of magnitude difference in terms of the
9 organizational size and scale. And so everything is
10 possible but, you know, right now we're running on an
11 organization of two people in the finance organization.
12 And so our preference, I think, would be, if it's needed,
13 to go quarterly. But of course, if the Board directs
14 monthly, then we would figure out how to do that and
15 adjust our planning appropriately.

16 Q. And other difference with Nova
17 Scotia Power in terms of -- in addition to magnitude, I
18 guess, is if the Board were to issue a disallowance,
19 there's shareholders there behind them to actually absorb

1 | that.

2 | A. (Johnston) That is fair.

3 | **THE CHAIR:** Just related to that
4 | point, I guess, Mr. Norwood, if you could pull up Exhibit
5 | N-7, please. Sorry, just if you pull that up -- just one
6 | more question on the deferral and variance account.

7 | **BY THE CHAIR:**

8 | Q. So Doane Grant Thornton
9 | recommended that stringent forecasting and tracking
10 | processes be implemented for the deferral and variance
11 | account. I take it you accept that recommendation?

12 | A. (Johnston) Yes, although I do feel
13 | like this comes back a little bit to some of the confusion
14 | that hopefully we've cleared up through this proceeding,
15 | that we very much see that as an end-of-year, one-time
16 | drop activity, not something that's happening day to day
17 | or week to week. It's really managing the budget against
18 | the revenue requirement, is the right controls that we
19 | should be having in place.

1 And, of course, if it becomes a
2 position at the end of the year of how that all comes
3 together, but there isn't a -- you know, there's isn't a
4 weekly variance that's changing in some sort of deferral
5 account. It would be a year-end drop.

6 Q. Okay. Thank you.

7 So we've got Exhibit N-7 up there.
8 I'm looking for page 23 in the PDF, I believe it is.
9 Yeah, that's it.

10 So this is -- this is IR-13. I'm
11 looking in particular at the response to part (c).
12 There's a statement there that I wanted to follow up on.
13 It talks about the review of the costs, variances, at the
14 end of the year and refers to the "+/- 10%" item in
15 accordance with the Board's previous decision.

16 The statement that I wanted to ask you
17 about is on line 25. It says, "Prudency review is limited
18 to over- and 26 under-expenditures greater than +/- 10%."
19 Are you suggesting that if costs were incurred imprudently

1 | that the Board couldn't address those unless it fell
2 | outside of the +/- 10% ban?

3 | **A.** (Johnston) I would certainly never
4 | want to lay out how the Board intends to undertake its
5 | role.

6 | I think what we were, in some ways,
7 | trying to play back here was our interpretation of what we
8 | had read in the '25/'26 Order, which was to provide
9 | incremental details if we were plus or minus 10 percent
10 | with the assumption that it was intended that there would
11 | be further prudency reviews from those incremental details
12 | provided.

13 | **Q.** Right, okay. But if there was a
14 | -- I know you don't like hypotheticals, I'm going to give
15 | you one, anyway.

16 | You know, you come forward with a
17 | revenue requirement Application, and you have a need for a
18 | contract to undertake some sort of activity during the
19 | course of the year that's an operating cost. And you

1 estimate an amount for that contract and that gets
2 approved by the Board, and then, going forward, it becomes
3 apparent that another contractor is able to provide the
4 same service at half the cost, but you instead go with the
5 original contractor.

6 You're not suggesting that the Board
7 couldn't review that decision and allow a disallowance if
8 they thought that was an imprudent choice, even if it was
9 still within the same budget amount?

10 [1:30:05] **A.** (Johnston) So I think my
11 expectation would be that the Board always maintains its
12 right to deem a cost imprudent, I think, because we have
13 spent some time talking about today. The challenge, of
14 course, will be what to do with that.

15 Has that cost already been incurred?
16 Clearly, to the extent that we're putting something in our
17 future revenue application, and those costs haven't been
18 incurred, it's very easy for us to change our plans. As
19 the money has already been spent, and I think it will

1 | leave us with a difficult situation to address if we get
2 | to that point.

3 | **Q.** Leading me again into my next
4 | question. Thank you very much for that, Mr. Johnston. So
5 | practically speaking, the Board's remedy of imprudence,
6 | that would be a very difficult one to implement in this
7 | particular case because of the not-for-profit status;
8 | wouldn't it?

9 | **A.** (Johnston) I think the way that I
10 | think about it today is we're a small growing organization
11 | which will always have opportunities to learn, and so I
12 | think there will always be opportunities to cast anything
13 | -- provide direction, guidelines, and dates for what we
14 | might need to do differently going forwards, but I agree
15 | in terms of the individual particular cast. I think that
16 | it will become a challenge to know what to do with that.
17 | And that's, I think, the weight that I feel on my
18 | shoulders, because I feel I probably carry most of that
19 | risk.

1 Q. So for costs, particularly of any
2 significance, realistically, no matter how imprudent you
3 were, while in theory the Board may have the ability to
4 disallow a cost for imprudence, it's not likely to be a
5 disallowance; it's likely to put you out of business,
6 isn't it?

7 A. (Johnston) If that was the
8 direction that the Board wanted to head to.

9 Q. I wasn't suggesting that was
10 where the Board wanted to go. I'm just talking about the
11 practicality of the imprudence remedy in this particular
12 context.

13 A. (Johnston) I think it's far more
14 that you'd put me out of my job than you'd put us out of
15 business, and that there needs to be a change in
16 leadership and behaviour going forwards.

17 Q. But if we disallow a cost,
18 particularly a significant cost, the IESO Nova Scotia has
19 no other source of revenue. How does it pay that?

1 **A.** (Johnston) There is the crux of
2 the challenge.

3 **Q.** So would you agree with me that
4 from a regulatory perspective, this makes the focus on
5 ensuring that IESO Nova Scotia has transparent, robust
6 operational cost mitigation process policies that are
7 fully documented, implemented, and followed all the more
8 important?

9 **A.** (Johnston) As long as we keep
10 those fit for purpose, absolutely.

11 **Q.** Well, fit for purpose, in the
12 context of your size or in the context of even if you're
13 imprudent, it's going to be difficult for us not to pass
14 those costs along to ratepayers?

15 **A.** (Johnston) No, I think in terms
16 of being thoughtful around the size and risk and costs of
17 putting -- we just want to make sure that what we do is
18 the right balance, is all I'm suggesting.

19 **Q.** Those are my questions. Thank

1 | you very much.

2 | **THE CHAIR:** I'll just go around to see
3 | if there's anything arising from the Board questions at
4 | this time, starting with the Consumer Advocate.

5 | **MR. MUPRHY:** Nothing arising.

6 | **THE CHAIR:** Small Business Advocate?

7 | **MS. MacADAM:** No questions. Thank
8 | you.

9 | **THE CHAIR:** Industrial Group?

10 | **MS. RUDDERHAM:** No further questions.

11 | **THE CHAIR:** Port Hawkesbury Paper?

12 | **MR. MacDUFF:** No questions.

13 | **THE CHAIR:** Nova Scotia Power?

14 | **MS. POWER:** No thank you, Mr. Chair.

15 | **THE CHAIR:** Department of Energy?

16 | **MR. KAYTER:** Nothing, thank you.

17 | **THE CHAIR:** Mr. Mahody?

18 | **MR. MAHODY:** No, Mr. Chair. Thank

1 | you.

2 | **THE CHAIR:** Mr. Furey, then either
3 | anything arising or anything by way of re-direct at all,
4 | over to you.

5 | **MR. FUREY:** No. Thank you very much,
6 | Mr. Chair.

7 | **THE CHAIR:** Okay. Well, thank you
8 | very much.

9 | Panel, thank you very much. Sorry we
10 | couldn't do this all in one shot and we had to drag you
11 | back a week later but appreciate your patience with that
12 | and for responding to the best of your ability to the
13 | questions that were asked by the intervenors and by the
14 | Board as well.

15 | **MR. JOHNSTON:** Thank you very much.

16 | **MR. MILLIGAN:** Thank you.

17 | **(PANEL WITHDRAWS)**

18 | **THE CHAIR:** Okay. So that brings us
19 | to Doane Grant Thornton.

1 **MR. MAHODY:** Thank you, Mr. Chair.

2 Ms. Brown is joining us now on the screen.

3 Thank you, Ms. Brown.

4 And I'm set to begin, Mr. Chair. If
5 you want to give the panel perhaps a moment to -- if
6 they're going to move, or...?

7 **THE CHAIR:** We can take a moment if
8 you want to get more comfortable somewhere else.

9 Well, while we're transitioning, and
10 before we get into the formalities, Mr. Furey, just an
11 indication. I often give counsel for the Applicant their
12 choice of whether they want to ask cross-examination first
13 or last before Board -- well, I guess it's not Board
14 counsel in this case. Do you have a preference?

15 **MR. FUREY:** I would prefer to go last.

16 Thank you, Mr. Chair.

17 **THE CHAIR:** All right. Mr. Mahody.

18 **MR. MAHODY:** Thank you, Mr. Chair.

19 So Board counsel presents Angie Brown

1 for Doane Grant Thornton and asks that she be affirmed.

2 **THE CHAIR:** Ms. Brown, good afternoon.

3 **MS. BROWN:** Good afternoon.

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

1 ANGIE BROWN, Solemnly Affirmed:

2 THE CHAIR: Thank you.

3 Mr. Mahody.

4 EXAMINATION ON QUALIFICATIONS BY MR. MAHODY

5 Q. Ms. Brown, could you confirm,
6 please, that you've filed a report in this matter and it's
7 been marked as Exhibit N-11?

8 A. Yes.

9 Q. And that you responded to IRs
10 from the Industrial Group, and that's been marked as
11 Exhibit N-13?

12 A. Yes.

13 Q. And attached to your report at
14 Exhibit N-11, the last three pages of that report,
15 beginning at page 50, is there an outline of your
16 professional qualifications?

17 A. There is.

18 Q. And have you testified before
19 this Board before?

1 A. Yes, I have.

2 Q. And have you testified before
3 other regulatory tribunals?

4 A. Yes, I've testified in New
5 Brunswick, and I've provided written evidence in
6 Newfoundland and in PEI in regulatory matters, and I've
7 also spoken in front of municipal regulatory bodies in
8 Alberta.

9 MR. MAHODY: Mr. Chair, I'm going to
10 ask that Ms. Brown be accepted as an expert qualified to
11 give opinion evidence regarding revenue requirement, good
12 utility practice, OM&A costs, and deferral and variance
13 mechanisms.

14 THE CHAIR: Any questions on
15 qualifications or objections from anyone?

16 Okay. She's so qualified, Mr. Mahody.

17 MR. MAHODY: Thank you.

18 DIRECT EXAMINATION BY MR. MAHODY

19 Q. Ms. Brown, are there any

1 corrections required to either your report at Exhibit N-11
2 or your IR responses at Exhibit N-13?

3 A. No, no clarifications or
4 corrections.

5 Q. And are the facts on which your
6 opinion is based true and accurate, to the best of your
7 information and belief?

8 A. Yes, they are.

9 Q. And are the opinions that you've
10 expressed your own?

11 A. Yes.

12 Q. Thank you, Ms. Brown.

13 MR. MAHODY: Mr. Chair, Ms. Brown is
14 available for cross-examination.

15 THE CHAIR: Thank you, Mr. Mahody.

16 I understood there's nothing from the
17 Consumer Advocates, so Ms. MacAdam, I think you are up.

18

19

CROSS-EXAMINATION BY MS. MacADAM

Q. Good afternoon, Ms. Brown. Have you had the opportunity to listen to the testimony that was provided by the panel both last week as well as today?

A. Yes, I did.

Q. I just have a question. There's been a lot of discussion with respect to the panel and the deferral and variance account, and the addition of the capital spend going in there, and there was a clarification that came from a question asked by Board counsel earlier today. I'm just wondering if the information that has been provided by the panel both earlier, and also with respect to the clarification they provided more recently, does that change any of your positions or any of your evidence that you provided?

A. No material changes. I think what has been clarified is that within the original Application, it wasn't as clear that the IESO wasn't intending to defer capital project, per se, and what they

1 | were describing was really the way that those capital
2 | costs come into revenue requirement over time, such as
3 | through depreciation or interest expense. So that
4 | clarification was important, but it doesn't really
5 | materially change anything that I've written in the report
6 | or my responses to questions.

7 | [1:40:06] Q. So if we go to your evidence at
8 | Exhibit N-11, page 38, so that's your conclusion, section
9 | 6.4. And so at the bottom, under bullet 3, it talks about
10 | -- specifically about the deferral of capital-related
11 | costs, and you talk about:

12 | Additional detail [that] would be required
13 | to better understand IESO Nova Scotia's
14 | intent in regard to the deferral of capital
15 | cost into the future. Specifically, the
16 | following would need to be understood:
17 | The defined nature and types of capital cost
18 | eligible for deferral;

19 |
20 | Thresholds and limitations for capital cost
21 | deferral; and,

22 |
23 | Applicable capital cost approval and review
24 | requirements.

25 |
26 | So are those specific recommendations

1 with respect to what needs to be understood, have those
2 changed?

3 **A.** No. So those items would still
4 need to be described in the internal policies pertaining
5 to this deferral mechanism. So, as an example, if we
6 focus on depreciation, the depreciation is the recovery of
7 costs which would fit within these three areas, so the
8 recommendations, so they should still outline their
9 processes and procedures for how that particular cost is
10 quantified and then deferred over time. So these
11 recommendations would still stand, despite that
12 clarification on how it's meant to be addressed in the
13 deferral account.

14 **Q.** Okay. And so given -- appreciate
15 that with this Application we understand that it's just
16 the addition potentially of the depreciation of the
17 capital cost to be included in the deferral and variance
18 account. What is the timing with respect to understanding
19 these three issues? You mention that they should be

1 | included in the guidelines, but can the Application that's
2 | been put forward with respect to the depreciation of
3 | capital be approved prior to this information being
4 | provided, or would you recommend that this information is
5 | required before the Board makes a decision?

6 | **A.** I think the information could be
7 | provided at a later date, as long as that's within a
8 | reasonable timeframe. So what I've heard today is the
9 | intent would be that that information would be filed with
10 | the Board no later than the end of this calendar year, so
11 | December 2026. I think it is important to review this in
12 | context. To date IESO's capital assets would pertain to
13 | office equipment, you know, website development, those
14 | sorts of cost categories which are somewhat minor in
15 | nature. If there was a point in time in some future
16 | iteration that the capital assets were much more
17 | significant or more material, the Board may wish to have
18 | more detail, but I didn't have any concerns with the
19 | policies and explanation of these costs being provided

1 | later in the calendar year.

2 | **Q.** Okay. Thank you. Those are my
3 | questions.

4 | **THE CHAIR:** Thank you.

5 | And there was no-one else, other than
6 | the Applicant, I think.

7 | So Mr. Furey?

8 | **MR. FUREY:** Thank you, Mr. Chair.

9 |
10 |
11 |
12 |
13 |
14 |
15 |
16 |
17 |
18 |
19 |

1 **CROSS-EXAMINATION BY MR. FUREY**

2 **Q.** Good afternoon, Ms. Brown.

3 **MR. FUREY:** Could I ask Mr. Norwood to
4 bring up Exhibit N-13 at page 3 of the PDF? This is the
5 response to Industry Group IR-1(c).

6 **BY MR. FUREY:**

7 **Q.** And I'm not going to ask you
8 about your conclusions here, Ms. Brown. I just want to
9 understand the scope of your review. So if we look at the
10 response to IG IR-1(c) would you agree with me that the
11 scope of your review was to review the proposed revenue
12 requirement for reasonableness?

13 **A.** Yes.

14 **Q.** And would you agree with me that
15 of necessity that was a prospective review, in the sense
16 that you were reviewing the reasonableness of forecast
17 future costs?

18 **A.** Yes.

19 **MR. FUREY:** And, Mr. Norwood, could we

1 | then go to page 5 of the PDF of that same Exhibit N-13,
2 | and we could look at the response to IG IR-3(d)?

3 | **BY MR. FUREY:**

4 | **Q.** And I'll let you read this for a
5 | moment, Ms. Brown. And it actually carries over onto the
6 | top of the next page, so perhaps you could let us know
7 | once you're ready to move on.

8 | **A.** You can scroll down.

9 | **Q.** And so my question is around the
10 | -- your reference to the Board decision in Matter M12412,
11 | and you talk about the additional information that you
12 | would expect to -- I'm not sure if that's on my end, Ms.
13 | Brown. Are you hearing that interference?

14 | **A.** You are cutting in and out
15 | slightly. It almost sounds like there's a drill or some
16 | background noise.

17 | **Q.** Okay. Well, let's carry on, and
18 | you let me know if you're not hearing me or there are gaps
19 | in my question.

1 So you're -- I guess my question here
2 is your statement about what would be necessary for what
3 you call a meaningful prudence opinion is related to the
4 Board's decision in Matter M12412?

5 **A.** Yes. So if I could elaborate. I
6 view a prudence opinion as a specific sort of fact
7 pattern. So if something were to materialize in a
8 particular year that caused IESO to do something different
9 than what was contemplated in their revenue requirement,
10 and that resulted in additional costs or could be less
11 costs than they had anticipated, a prudence review would
12 focus on that particular item or triggering event.

13 So an example could be if they were
14 unable to hire appropriate labour resources in accordance
15 with their budget and they chose to use consultants for a
16 large portion of that work and it was somewhat different,
17 you would need to look at that particular decision or
18 category of decision specifically, and that would be
19 different than what I undertook in this particular

1 process.

2 And that's just an example, and
3 prudence reviews could materialize for a variety of
4 different reasons, but reviewing a forecasted revenue
5 requirement on its face is not the same as a prudency
6 review overall.

7 Q. Okay. Thank you.

8 And if we could just go down to the
9 bottom of that page, there's a footnote there at the end,
10 Ms. Brown, and the footnote is to the Board's decision;
11 correct?

12 A. Yes, that's correct.

13 Q. And if we just go back up to the
14 wording again and you conclude -- you know, you talk about
15 the explanation for cost category variances exceeding plus
16 or minus 10 percent and the burden that is on the IESO.

17 MR. FUREY: So, Mr. Norwood, could we
18 go, then, to the Board's decision of, I believe it's
19 February 25th of 2026 in that matter? And if we could go

1 to paragraph 49?

2 **BY MR. FUREY:**

3 Q. And this wording struck me as
4 fairly similar to what you were talking about, Ms. Brown.
5 Is this the reference to the Board decision you intended
6 to make?

7 A. Yes, it is.

8 Q. Okay. And -- but you would agree
9 with me that the review that is being contemplated in
10 Section 49 is a retrospective review of the sort you just
11 described a few moments ago?

12 A. Yes, it is.

13 **MR. FUREY:** And finally, Mr. Norwood,
14 could we go to Exhibit N-11 at page 9 of the PDF?

15 **BY MR. FUREY:**

16 Q. And I don't have any particular
17 questions about this, Ms. Brown. I just wanted to give
18 you an opportunity to see it as I asked you this question.
19 Would you agree with me that your description of good

1 utility practice is not limited to a single standard?

2 **A.** No, that's right.

3 **Q.** And in your evidence you don't
4 reference any specific standard that you've relied upon
5 that contains a definition of either reasonableness or
6 prudence?

7 **A.** No, that's correct.

8 **Q.** So would you agree with me that
9 in assessing reasonableness and prudence the Board is left
10 with common or perhaps the common-law definitions of those
11 terms as the courts have defined them?

12 **A.** I don't know that I would be able
13 to say as the court has defined them. So again it would
14 depend on the particular fact pattern for the item under
15 review. So if it was a financial review, for example,
16 there are definitions of reasonability, and depending on
17 the level of assurance or opinion you're expecting that
18 person to provide, within some of the other utility kind
19 of guiding principles from NERC, there would be guidance

1 around what is reasonable or expected, depending on what
2 the particular item was that was being reviewed. So if it
3 was a -- you know, a breakdown in a reliability standard
4 for example, there may in fact be other definitions
5 outside of court definitions that could be applicable.

6 [1:50:25] Q. Sure. Okay. But I guess the
7 point is we -- you haven't put those particular
8 definitions in your report?

9 A. No, I have not. This Board has
10 itself defined prudence in previous matters as well that I
11 can certainly point you to if that's helpful. But to
12 summarize generally, would somebody acting with the
13 appropriate level of care come to the same or a similar
14 decision, given the facts that were available to them at
15 the time? And it does have a specific limitation around
16 using hindsight. So later on you can't have new
17 information and expect that individual to have been held
18 to making a different decision because of that new
19 information. In general, that's how prudence is

1 | considered in this jurisdiction.

2 | **Q.** Okay. Thank you. That is
3 | helpful.

4 | One last question. You had mentioned
5 | some standards -- well, let me ask it this way. Because
6 | the review you've conducted here was a prospective review,
7 | you would agree that financial reporting standards
8 | wouldn't apply to this particular review?

9 | **A.** Yes, that's correct. It's a
10 | forward-looking financial information package.

11 | **Q.** Thank you very much.

12 | **MR. FUREY:** Those are all my
13 | questions, Mr. Chair.

14 | **THE CHAIR:** The Board doesn't have any
15 | questions.

16 | Mr. Mahody, do you have anything by
17 | way of re-direct?

18 | **MR. MAHODY:** I do not, Mr. Chair.
19 | Thank you.

1 **THE CHAIR:** Ms. Brown, thank you very
2 much for your participation in this proceeding, your
3 report, and your testimony today. Thank you.

4 **MS. BROWN:** Thank you.

5 **(WITNESS WITHDRAWS)**

6 **THE CHAIR:** Okay. So nothing further,
7 I assume, Mr. Furey?

8 **MR. FUREY:** I think the evidentiary
9 portion of the hearing is closed, Mr. Chair.

10 **THE CHAIR:** Okay. So discussion; I
11 don't know if the parties have had a chance to discuss the
12 timing around undertaking responses and closing
13 submissions, which we kind of landed on doing written ones
14 at the last go around.

15 **MR. FUREY:** So I can tell the Board,
16 Mr. Chair, that we have not had discussions with other
17 parties on those issues. So if it's helpful to the Board,
18 we could do that now. I think if we could do it in 15
19 minutes, then it might be worthwhile. If it's not

1 | apparent, then perhaps we need to come back to the Board
2 | and get a direction, as opposed to a consensus decision.

3 | **THE CHAIR:** Okay. So I'll let you
4 | have a chance to discuss with counsel, then, in terms of
5 | reasonable dates and timing in the circumstances. We'll
6 | just kind of hang around here and you can indicate to us
7 | when you're ready to go.

8 | **MR. FUREY:** Thank you, Mr. Chair.

9 | **(SHORT PAUSE)**

10 | **MR. FUREY:** Mr. Chair, I think that
11 | didn't take 15 minutes. Very reasonable counsel.

12 | **THE CHAIR:** And what's the result, Mr.
13 | Furey?

14 | **MR. FUREY:** Subject to the Board's
15 | approval, Mr. Chair, undertakings would be provided on or
16 | before the 10th of July, the submissions of parties would
17 | be -- initial submissions of parties on the 22nd of July,
18 | and -- sorry; the 24th of July, thank you, and the reply
19 | submissions would be on the -- I want to say the 7th of

1 August? That is correct, 7th of August.

2 THE CHAIR: Okay. So that's
3 simultaneous submissions by all parties and reply by all
4 parties?

5 MR. FUREY: Correct.

6 THE CHAIR: Okay. That sounds good.
7 Thank you very much, Mr. Furey.

8 Anything else before we break?

9 MR. FUREY: My only question, just
10 from a housekeeping item, is does the Board have a time of
11 day? Sometimes it's noon. Sometimes it's 4:00 o'clock.

12 THE CHAIR: For filing written ---

13 MR. FUREY: For filing.

14 THE CHAIR: Two (2:00) p.m.

15 MR. FUREY: Two (2:00) p.m. Thank you
16 very much.

17 THE CHAIR: And I was remiss last
18 week, I think this is your first appearance before this
19 Board, to welcome you here, so I apologize for that. It

1 was a pleasure having you involved in this proceeding and
2 maybe we'll see more of you.

3 MR. FUREY: Thank you. I appreciate
4 it, Mr. Chair. My first goal in all of these is not to
5 embarrass myself, so thank you.

6 THE CHAIR: Well, I think you could
7 probably set the bar a little bit higher, from what I've
8 seen.

9 All right. Thank you. We're
10 adjourned.

11

12 --- Upon adjourning at 1:58 p.m.

13

14

15

16

17

18

19

CERTIFICATE OF COURT TRANSCRIBER

I, Patricia Cantle, hereby certify
that I have transcribed the foregoing, and it is a true
and accurate transcript of the evidence given in this
matter, M12663.



Patricia Cantle
Registration No. 2017-001
ICDR, ICDT
Certificate No. IAPRT-2142

Halifax, Nova Scotia
Thursday, June 25, 2026